



COMMUNITY MAPPING WORKSHOP

HENDERSON COUNTY

MARCH 20, 2026



Acknowledgments

Community Mapping is a model unique to Kentucky that integrates the Sequential Intercept Model (SIM) and the Upstream Model to facilitate system mapping across criminal justice, juvenile justice, and child welfare systems. This innovative approach enhances coordination, identifies service gaps, and strengthens community responses.

The Kentucky Judicial Commission on Mental Health (Judicial Commission) extends its gratitude to the National Center for State Courts (NCSC) for its invaluable guidance and leadership in supporting Kentucky's development, training, and implementation of the Community Mapping initiative.

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Finally, we thank all participants of the Community Mapping Workshop for their engagement and commitment to strengthening Kentucky's justice and child welfare systems. Your contributions help drive meaningful change within our communities.



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Introduction

On March 20, 2026, representatives from Henderson County participated in a Community Mapping Workshop in Henderson, Kentucky. The workshop was facilitated by Jennifer Braden, Regional Supervisor, and Janice Cunningham, Behavioral Health Liaison, both with the Department of Specialty Courts within the Administrative Office of the Courts (AOC). A total of 52 participants representing a variety of partnering agencies and organizations engaged in the workshop. This report provides background information along with a summary of the workshop's key discussions and outcomes.

Community Mapping integrates the Sequential Intercept Model (SIM) and the National Center for State Courts' (NCSC) Upstream Model, two strategic planning approaches designed to strengthen cross-system collaboration and reduce justice system involvement. These frameworks are most effective when utilized by a diverse group of partners, including representatives from mental health and substance use services, law enforcement, pretrial services, courts, jails, community corrections, housing, healthcare, social services, individuals with lived experience, and family members.

Recognizing the need for a comprehensive approach, the Kentucky Judicial Commission on Mental Health (Judicial Commission) launched an initiative to implement SIM and Upstream mapping throughout Kentucky. Since 2022, the Commonwealth has engaged in statewide criminal justice, child welfare, and juvenile justice mapping efforts to identify existing resources and opportunities for system improvement. Additional information regarding this initiative is available on the [Judicial Commission's](#) website.

To streamline the process and reduce burden on local communities, the Judicial Commission partnered with NCSC to conduct SIM and Upstream mapping simultaneously. Through this collaboration, Community Mapping was developed. In June 2024, NCSC conducted facilitator training in Frankfort, Kentucky, preparing key staff and leaders to guide and implement Community Mapping efforts across the state.

Overview of Community Mapping

Community Mapping was explicitly developed for Kentucky to help communities identify ways for individuals and families to access essential resources, services, and support without becoming involved in the justice system. By combining SIM and Upstream, this initiative strengthens local planning and collaboration to improve community-based solutions.

SIM is a framework to help communities develop a comprehensive picture of how adults with mental illness and substance use disorders enter and move through the criminal justice system along six distinct intercept points.¹ SIM depicts the criminal justice system as a series of points of “interception” at which an intervention can be made to divert people from the justice system and prevent them from entering or penetrating deeper into the criminal justice system.² Using the model, communities can identify local resources and gaps in services, decide priorities for change, and develop targeted strategies to increase connections to treatment and recovery support services. For more information on SIM, please see [Appendix A](#).

Upstream is similar to SIM; however, its focus is on how children and families enter and move through the dependency and delinquency systems. By leveraging judicial leadership, court resources, and child welfare and juvenile justice partnerships, Upstream enhances community collaboration and coordination through mapping existing resources, identifying opportunities, and creating a strategic action plan informed by the community map. The collaboration aims to strengthen communities, prevent child maltreatment and out-of-home placement, reduce court involvement, and support safe and healthy families. Through a family-centered lens, Upstream focuses on four domains: Community, Families with Risk Factors, Families with Allegations, and Families with Court Involvement. For more information on Upstream, please see [Appendix B](#).



¹ SAMHSA's GAINS Center brochure for The Sequential Intercept Model: <https://store.samhsa.gov/sites/default/files/d7/priv/pep19-sim-brochure.pdf>

² Munetz, M.R. & Griffin, P.A. (2006). Use of the Sequential Intercept Model as an Approach to Decriminalization of People with Serious Mental Illness. *Psychiatric Services*, 57(4), 544-549.

The Community Mapping framework focuses the community around four primary areas:

1. What community resources and supports help strengthen well-being and reduce risk factors?

This area focuses on community-wide resources, services, and support that strengthen overall well-being while addressing protective and preventive factors linked to adverse outcomes. Grounded in the social determinants of health, it includes efforts aimed at reducing risks associated with abuse or neglect, criminal behavior, and substance use through resources such as screening and assessment, mental health and substance use treatment, cognitive behavioral therapy, trauma-informed care, housing assistance, and support for new and young parents.

2. What resources are available at initial systems contact?

This area highlights resources and interventions available when individuals and families first engage with a system, such as arrest, law enforcement encounters, 911 calls, hotline calls, or referrals to juvenile court.

3. What resources are available to individuals and families with court involvement?

This area focuses on resources, services, and support for individuals and families involved in the court system, jail, or detention. It includes court-led initiatives, such as specialty courts and case coordination, designed to support individuals throughout the judicial process.

4. What resources are available to support individuals and families returning to or reentering the community?

This category explores services designed to support individuals and families as they transition back into the community. Examples include community corrections programs, educational liaisons, and reunification services.



Henderson County Community Mapping Workshop

The morning opened with welcoming remarks and a brief overview of Kentucky's combined Community Mapping model, integrating the Sequential Intercept Model (SIM) and Upstream framework, along with the day's mapping objectives. Facilitators also reviewed the structure and flow of the workshop, foundational concepts guiding the mapping process, and the overall purpose of bringing cross-system partners together to identify strengths and opportunities for collaboration within the community.

Throughout the morning, attendees identified system entry points, described available supports, and examined how individuals and families engage with the child welfare and justice systems. These discussions helped illuminate both existing strengths and areas for improvement. Process maps can be found in [Appendix F](#) (Criminal Justice), [Appendix G](#) (Child Welfare), and [Appendix H](#) (Juvenile Justice).

In the afternoon, participants prioritized focus areas and joined breakout groups to develop strategic goals and first steps. The day concluded with group report-outs and a shared commitment to continued progress.

For a detailed overview of workshop activities, please refer to the agenda in [Appendix C](#). A list of workshop attendees is provided in [Appendix D](#).

Defining the Current Landscape of Henderson County

During a Community Mapping Workshop, available data and system information are used to help develop a shared understanding of the community, its needs, and how individuals interact with various systems and supports. This information helps guide discussion surrounding



community strengths, service gaps, barriers, and opportunities for collaboration. For this workshop, facilitators highlighted select data points and publicly available information, including materials provided by the AOC Division of Analytics and Research and the Cabinet for Health and Family Services, Department for Community Based Services (DCBS), to help provide context and support discussion throughout the day. Additional supporting data and materials referenced throughout the workshop can be found in [Appendix E](#).

Resources, Opportunities, and Processes Across the Domains

Attendees participated in a facilitated discussion to compile existing resources and supports, identify opportunities for improvement, and outline key processes. Participants focused on the domains of Protective and Preventative Community Resources, Initial Systems Contact, Individuals and Families with Court Involvement, and Individuals and Families Returning to or Reentering the Community.

The identified resources and opportunities, gathered through pre-survey responses and real-time conversations during the workshop, are provided below. This list is not intended to be comprehensive of all resources available in Henderson County but serves as a foundational point based on the collaborative efforts of this mapping session. Because this inventory reflects participant input, some entries represent specific organizations, while others describe community programs, collaborative partnerships, or system practices identified by attendees as local strengths.

Community-Level Prevention and Support Services

Table 1: Resources in the Community

Attendees identified a range of services and agencies available to the broader community that promote stability, connection, and access to essential supports.

Protective and Preventative Community Resources
988 Suicide & Crisis Lifeline: provides 24/7 crisis support, emotional assistance, and connections to behavioral health resources for youth, adults, veterans, and families experiencing mental health concerns, substance use challenges, suicidal thoughts, or emotional distress, with specialized support available for veterans through the Veterans Crisis Line.
4 Good Community: provides food assistance, basic needs support, and community resources that help individuals and families improve stability and address barriers to well-being.
4-H Youth Development: provides youth with opportunities for leadership development, life skills education, mentoring, and hands-on learning experiences that promote positive youth development and community engagement.
8838 KYHELP: provides information, referrals, and connections to behavioral health, substance use, recovery, and community resources through Kentucky's statewide help and resource navigation system.
Adult Education Programs: provide opportunities for individuals to improve literacy, obtain a GED, develop workforce skills, learn English, and pursue postsecondary education or career advancement, helping promote self-sufficiency and long-term success.
Adult Protective Services: connects vulnerable adults with resources and support that promote safety, stability, and well-being.
Aetna Better Health of Kentucky: provides Medicaid managed care services, care coordination, and connections to physical health, behavioral health, and community-based resources to support the overall health and well-being of Kentucky members.
After School Programming Representatives: connect youth and families with educational, recreational, and supportive programs that promote healthy development and community engagement.
Alcoholics Anonymous (AA) Meetings: peer-led support for individuals seeking recovery from alcohol use disorder through fellowship, shared experiences, and a structured recovery framework that promotes long-term sobriety and wellness.

Alternative Response Program: partners with families to identify strengths, address needs, and connect them with community resources and support to promote child safety and family well-being.

American Red Cross: provides disaster relief, emergency assistance, preparedness education, blood services, and support for individuals and families affected by emergencies.

Answer Center: provides information, referrals, and assistance connecting individuals and families to community resources, public benefits, and supportive services.

Audubon Area Community Services: provides behavioral health treatment, substance use services, crisis support, housing assistance, developmental disability services, and community-based programs that help individuals and families achieve stability and improve overall well-being.

Audubon Area Family Preservation Services: provide in-home support, skill development, and resource coordination for at-risk youth and families to strengthen family functioning, promote stability, and help prevent out-of-home placement.

Audubon Kids Zone: provides prevention services, peer support, life coaching, workshops, and family-centered support for children, youth, young adults, and families to promote healthy development, strengthen resilience, and connect individuals with community resources.

Blessing and Warm Boxes Program: offers accessible food, hygiene products, and essential items to support individuals and families experiencing hardship and to help meet basic needs.

Brain Injury Camp: provides recreational activities, education, and supportive experiences for individuals with brain injuries and their families, promoting social connection, skill development, and community engagement.

BrightView: provides outpatient substance use treatment, medication-assisted treatment, counseling, and recovery support services that help individuals achieve and maintain recovery.

Cabinet for Health and Family Services (CHFS): provides access to programs, resources, and support that help improve the health, safety, and well-being of Kentucky individuals and families.

Central Learning Center: provides supportive educational services and individualized learning opportunities for students facing academic, behavioral, or other challenges, helping them remain connected to education and achieve their goals.

Charitable transportation assistance funds help individuals access medical appointments, treatment services, employment, education, and other essential community resources by reducing transportation barriers.

Chloe Randolph Organization: provides education, prevention programming, advocacy, and support services for youth, adults, and families impacted by domestic violence, including community and school-based efforts that promote safety and healthy relationships.

Churches and Faith-Based Organizations: offer supportive services, community engagement opportunities, and connections to resources that promote stability, well-being, and a sense of belonging.

Community Alliance Resource Partnership (CARP): brings together community organizations and service providers to improve coordination, increase awareness of available resources, and connect individuals and families with needed supports.

Daniel Pitino Henderson Outreach: provides homelessness prevention and intervention services, including case management, housing assistance, resource referrals, and connections to community support for individuals and families experiencing or at risk of homelessness

Deaconess Henderson Hospital: provides emergency, inpatient, outpatient, specialty, and preventive healthcare services for children, adults, and families, helping address medical needs and support overall community health.

Department for Community Based Services (DCBS): connects children, adults, and families with public assistance programs, protective services, childcare support, and community resources that promote safety, stability, and well-being.

Family Resource and Youth Services Centers (FRYSCs): connect students and families with school-based and community resources that support academic success, student well-being, family stability, and overall quality of life.

Father Bradley Shelter for Women and Children: provides emergency shelter, basic needs assistance, case management, and supportive services for women and families experiencing homelessness or housing instability.

Father Bradley Shelter: provides emergency shelter, basic needs assistance, case management, and supportive services for individuals experiencing homelessness or housing instability.

First Health Family Resources: provides housing assistance, homelessness prevention services, case management, and resource coordination to help individuals and families achieve stability and maintain safe housing.

Green Dot: provides school-based prevention and bystander intervention education that equips students with skills to help prevent bullying, violence, harassment, and other harmful behaviors while fostering safer school communities.

Green River Area Agency on Aging and Independent Living: provides services, advocacy, and resource coordination for older adults, individuals with disabilities, and caregivers, helping promote independence, safety, and quality of life within the community.

GRIT Transportation Services: provides transportation assistance that helps individuals access healthcare, treatment, employment, education, and other essential community services.

Guardianship Program: supports adults who are unable to make certain decisions independently and do not have an appropriate person available to serve as guardian, helping ensure their safety, well-being, and access to needed services.

Habitat for Humanity: partners with individuals and families to promote affordable homeownership, housing stability, and safe living environments through housing construction, rehabilitation, and related support services.

Handle with Care: is a collaborative initiative that helps schools provide additional support to students who may have experienced a potentially traumatic event, promoting student well-being, resilience, and success in the classroom.

HANDS (Health Access Nurturing Development Services): provides voluntary home visiting services for expectant parents and families with young children to promote healthy child development, positive parenting, and family well-being.

Harbor House Christian Men's Center: provides faith-based residential recovery, life skills development, mentoring, and supportive services for adult men seeking stability, personal growth, and recovery.

Henderson Area Rapid Transit (HART): provides public transportation services that help individuals access employment, healthcare, education, shopping, and other essential community resources.

Henderson Christian Community Outreach: provides food assistance, utility assistance, transportation support, and other basic needs services that help individuals and families maintain stability and address immediate needs.

Henderson Community College: provides educational opportunities, student support services, Title IX resources, crisis response assistance, and connections to on-campus and community resources that promote student success and well-being.

Henderson County Attorney's Office: provides legal services, guidance, and support related to child welfare, family safety, and other matters affecting the well-being of children and families within the community.

Henderson County Board of Education: provides educational services, student support, and family engagement opportunities that promote academic success, student well-being, and positive youth development.

Henderson County Extension Office: provides education, outreach, and community-based programs through 4-H Youth Development, Family and Consumer Sciences, Agriculture and Natural Resources, and community development initiatives that strengthen individuals, families, and communities.

Henderson County Judge/Executive's Office: provides leadership, coordination, and oversight of county government services while supporting community initiatives, public infrastructure, and efforts that enhance the quality of life for residents.

Henderson County Public Library: provides educational resources, technology access, literacy and enrichment programs, workforce development support, and community-based programming for children, youth, adults, and families, helping promote learning, connection, and community well-being.

Henderson Leadership Initiative: provides leadership development, education, and community engagement opportunities that equip individuals to build partnerships, address local challenges, and contribute to community improvement.

Henderson Taxi Service: provides transportation services that help individuals access healthcare, employment, education, shopping, and other essential community resources.

Holy Name Martha & Mary House: provides housing assistance and supportive services that help individuals and families achieve stability, access resources, and address barriers to safe and secure housing.

Hospice: provides grief counseling, bereavement services, and supportive resources for children, adults, families, and caregivers experiencing loss and end-of-life transitions.

Housing Authority: provides affordable housing opportunities, housing assistance programs, and supportive resources that help individuals and families achieve safe and stable housing.

Human Rights Commission: provides education, advocacy, and complaint resolution services related to discrimination and civil rights, helping promote equity, inclusion, and equal access to opportunities within the community.

Intimate Hope: provides suicide prevention services, education, outreach, and support for veterans and their families, helping connect individuals with resources that promote hope, recovery, and well-being.

Involvement, Inc.: provides prevention, intervention, and support services for youth and families, including substance use education, counseling, and drug testing services available to parents and guardians concerned about youth substance use.

John F. Kennedy Community Center: provides after-school programming, youth development opportunities, educational support, recreation, and community-based services that help children, youth, and families thrive.

Kentucky Career Center: provides workforce development services, employment assistance, career planning, training opportunities, and connections to educational and employment resources for job seekers and employers.

Kentucky State Police Angel Initiative: helps connect individuals seeking assistance for substance use disorders with treatment, recovery resources, and supportive services without requiring criminal justice involvement.

Legal Aid: provides free civil legal assistance, education, and advocacy to eligible individuals and families, helping them address legal issues that affect housing, safety, financial stability, healthcare, and overall well-being.

Lighthouse Counseling: provides counseling and behavioral health services for children, adolescents, adults, and families experiencing mental health, emotional, or behavioral challenges.

Malone Workforce Solutions: provides employment placement, workforce development, recruitment, and job readiness services that help individuals connect with job opportunities and build long-term employment stability.

Marsha's Place Pregnancy Resource Center: provides pregnancy testing, ultrasounds, STI testing, parenting resources, education, and supportive services that help women, men, and families navigate pregnancy and parenting decisions.

Matthew 25: provides healthcare, education, sexual assault prevention and awareness programming, and supportive services that promote health, well-being, and access to resources for individuals and families.

Narcotics Anonymous (NA): provides peer-led support meetings and a recovery-focused community for individuals seeking freedom from substance use and long-term recovery.

National Alliance on Mental Illness (NAMI): provides education, advocacy, support groups, and community resources that promote mental health awareness, reduce stigma, and support individuals and families affected by mental health conditions.

New Beginnings: provides sexual assault advocacy, support services, prevention education, and community training on topics such as internet safety, youth online safety, and parental awareness.

OASIS: provides 24-hour domestic violence crisis intervention, emergency shelter, advocacy, safety planning, counseling, and supportive services for individuals and families impacted by domestic violence.

Oxford House: provides peer-supported, sober living environments for individuals in recovery from substance use disorders, helping residents maintain recovery, build life skills, and achieve long-term stability.

Parent Advisory Board: engages parents and caregivers in program planning, advocacy, and community collaboration to help strengthen services and outcomes for children, youth, and families.

Parents of Addicted Loved Ones (PAL): provides support groups, education, and resources that help family members navigate the challenges of a loved one's substance use while promoting hope, healthy boundaries, and family well-being.

Parks and Recreation: provides free and low-cost programs, activities, and recreational opportunities for children and youth that promote healthy development, positive social connections, and community involvement.

ReadyFest: brings together schools, community organizations, and service providers to connect children, youth, and families with school supplies, resources, and support that promote educational success and family well-being.

RiverValley Behavioral Health: provides comprehensive behavioral health, substance use, crisis intervention, developmental and intellectual disability, recovery, prevention, outpatient, residential, and supportive services for children, adolescents, adults, older adults, veterans, and families throughout the community.

Rooted Recovery: provides substance use treatment, mental health services, individual, group, and family therapy, and recovery support services that help individuals achieve and maintain long-term recovery.

Salvation Army of Henderson: provides food assistance, utility and housing support, emergency financial assistance, youth programming, disaster response services, and other resources that help individuals and families meet basic needs and maintain stability.

School-based behavioral health partnerships allow community providers to deliver assessments, counseling, and supportive services within schools, increasing access to care and reducing barriers for children and families.

School-based teen dating violence prevention programs provide education on healthy relationships, consent, communication, and abuse prevention while connecting students with supportive resources when concerns arise.

School Resource Officers (SROs): serve as trusted partners within schools by building relationships with students, supporting crisis response, maintaining emergency contact

information, and helping connect high-risk youth and families with appropriate resources and services.

School-based parent and grandparent support groups provide education, peer support, and family engagement opportunities that help caregivers support youth development, navigate challenges, and connect with available resources.

Sheriff's Camp Program: provides youth with mentoring, life skills development, recreational activities, and positive interactions with law enforcement that help promote healthy development and reduce risk factors associated with future system involvement.

St. Vincent de Paul: provides food assistance, clothing, household items, emergency financial support, and resource connections that help individuals and families meet basic needs, overcome barriers, and maintain stability.

Stability Counseling: provides counseling, behavioral health support, and therapeutic services that help children, adults, and families improve emotional well-being, build coping skills, and address life challenges.

Summer feeding programs provide free meals and nutritional support for children and youth when school is not in session, helping families address food insecurity and meet basic needs.

Teen mental health programs provide education, support, and resource connections for youth ages 15–18, helping identify mental health concerns early and promote positive emotional health and well-being.

The Gathering Place Senior Center: provides social activities, wellness programs, meals, transportation assistance, and community engagement opportunities for adults age 50 and older, helping reduce isolation and promote overall well-being.

The Port: provides free behavioral health support, peer support, life skills training, employment assistance, mentoring, and recreational opportunities for transition-age youth ages 16–25, helping young people build resilience, develop skills, and connect with supportive resources.

Thrive Medical Center: provides primary healthcare services, preventive care, chronic disease management, health screenings, and wellness services for uninsured and underinsured adults, helping improve access to healthcare and overall well-being.

The community transportation token system supports access to services to overcome barriers.

United Way (211): connects individuals and families with community resources, basic needs assistance, educational opportunities, and supportive services that promote stability and strengthen the community.

Vocational Rehabilitation: provides employment services, career counseling, training, education, and workplace support for individuals with disabilities to help them obtain and maintain meaningful employment.

Volunteer & Information Center: connects individuals and families with community resources, volunteer opportunities, and supportive services while helping organizations address community needs through volunteer engagement.

Volunteers of America Mid-States: provides housing, behavioral health services, substance use recovery programs, employment supports, veteran services, and other community-based resources that promote health, stability, and self-sufficiency for individuals and families.

WARM Center: Recovery Kentucky Program provides residential recovery services, recovery support, life skills development, family services, and resource connections for individuals working to overcome substance use disorders and achieve long-term stability.

Weekend Backpack Program: provides children and youth with nutritious food for weekends and school breaks, helping families address food insecurity and meet basic nutritional needs.

Wellness Counseling: provides counseling and behavioral health services for children, adolescents, adults, and families experiencing mental health, emotional, behavioral, or life-related challenges.

YMCA: provides youth programs, childcare, health and wellness services, recreational activities, family support programs, and community-based opportunities that promote healthy development and overall well-being for children, adults, and families.

Table 2: Opportunities for Community

The group identified opportunities to strengthen existing supports and expand access to programs that build resilience, reduce risk, and enhance overall well-being for individuals and families before system intervention is needed.

Protective and Preventative Opportunities for Community

Explore opportunities to increase public awareness and utilization of available community resources and services.

Identify opportunities to expand access to services and supports during evenings, weekends, and other non-traditional hours.

Increase community education regarding mental health conditions, crisis response, and appropriate actions during mental health emergencies.

Explore opportunities to expand substance use prevention, treatment, and recovery supports for adolescents.

Assess opportunities to increase access to inpatient mental health services for individuals requiring higher levels of care.

Enhance public understanding of mental health evaluation processes and available pathways for accessing assessments.

Strengthen partnerships with faith-based organizations to increase resource awareness and support for individuals and families with elevated needs.

Expand access to evidence-based prevention programming for youth at the earliest appropriate age.

Increase the availability of accessible, low-cost, and no-cost recreational and enrichment opportunities for youth.

Identify opportunities to expand access to affordable housing options throughout the community.

Explore strategies to improve transportation access for individuals residing in rural areas, including expanded routes and community transportation options.

Enhance access to resource information for individuals facing barriers related to communication, transportation, or technology.

Strengthen navigation and support services that help families identify and access resources before challenges escalate or disrupt family stability.

Explore the feasibility of establishing a 24-hour crisis drop-in center to provide immediate support and diversion opportunities for individuals experiencing behavioral health crises.

Expand recreational, mentoring, tutoring, and other pro-social programming opportunities for youth under age 16.

Increase access to integrated treatment services for youth experiencing co-occurring mental health and substance use disorders.

Expand education and support initiatives that help parents and caregivers recognize warning signs and effectively manage youth technology and electronic device use.

Enhance community awareness and understanding of family-centered wraparound approaches that promote coordinated, individualized support and family engagement.

Initial Systems Contact

Table 3: Resources for Initial Systems Contact

Attendees identified programs and services that provide immediate support at the point of first contact with law enforcement, schools, emergency response, or other similar services. These resources help de-escalate crises, connect individuals to care, and serve as protective support that can divert people from deeper system involvement.

Initial Systems Contact Resources
1115 Medicaid Waiver Programs: provide access to behavioral health, substance use treatment, care coordination, and other supportive services designed to improve health outcomes and connect individuals with community-based care.
202A Process: provides a legal pathway for individuals experiencing a behavioral health crisis to receive evaluation and, when appropriate, emergency treatment to address safety concerns and connect them with needed services.
911: provides emergency response services by dispatching law enforcement, fire, and emergency medical personnel to address immediate public safety, medical, and crisis situations.
988: provides immediate access to trained crisis counselors who offer support, assessment, and connections to behavioral health services for individuals experiencing mental health, substance use, or suicidal crises.
Administrative Office of the Courts (AOC) Court Interpreter Program: provides language access services for individuals with limited English proficiency, helping ensure meaningful participation in court proceedings and access to judicial services.
Adult Protective Services: responds to concerns involving vulnerable adults and helps connect individuals with services and support that promote safety, independence, and well-being.
Aetna Better Health of Kentucky (Aetna SKY): supports members with complex behavioral health, substance use, and social service needs through care coordination, service navigation, and connections to community-based supports that may help prevent deeper system involvement.
Alternative Response Program: provides a family-centered response to eligible child welfare referrals by connecting families with resources and supports that address needs and promote child safety.

Alternative Sentencing Worker Program (Department of Public Advocacy): helps identify community-based alternatives to incarceration by connecting eligible individuals with treatment, services, and supports that address underlying needs and promote positive outcomes.

Cabinet for Health and Family Services (CHFS): connects individuals and families with health, behavioral health, child welfare, and supportive services that promote safety, stability, and family well-being.

Central Academy: provides an alternative educational setting for students experiencing academic, behavioral, attendance, or other challenges, helping identify needs and connect youth with appropriate support and services.

Central Learning Center: provides supportive educational services and individualized interventions for students experiencing academic, behavioral, attendance, or other challenges, helping identify needs and connect youth with appropriate supports.

Child Protective Services (CPS): investigates reports of child abuse and neglect, assesses child safety, and connects children and families with services and supports designed to promote safety, stability, and family well-being.

Chloe Randolph Organization: provides school-based education, prevention programming, advocacy, and resource connections for youth, adults, and families impacted by domestic violence, helping individuals recognize unhealthy relationships, promote safety, and access supportive services.

City of Henderson 911: serves as a critical access point for emergency response by coordinating law enforcement, fire, EMS, and other public safety resources and facilitating timely responses to medical, behavioral health, and public safety emergencies.

Court Designated Worker (CDW) Program: serves as the entry point for youth referred for status offenses and certain public offenses by providing assessment, diversion, case management, and connections to community-based services and supports.

Deaconess Henderson Hospital: provides emergency medical evaluation, stabilization, and referral services for individuals experiencing physical health, behavioral health, or crisis-related needs, helping connect patients with appropriate care and supports.

Department for Community Based Services (DCBS): provides prevention, family support, child and adult protective services, eligibility determination, and resource coordination to help address needs early and support individuals and families within their communities.

Department of Public Advocacy (DPA): provides legal representation and advocacy for eligible individuals involved in the criminal and juvenile justice systems, helping ensure access to legal counsel and the protection of constitutional rights.

Family Resource and Youth Services Centers (FRYSCs): connect students and families with school-based and community resources, helping address barriers to academic success, improve family stability, and support student well-being.

Guardianship Services: help protect and support individuals who are unable to make certain decisions independently by coordinating care, accessing resources, and assisting with personal, medical, and financial needs.

Henderson Area Rapid Transit (HART): helps individuals access appointments, assessments, crisis services, and other supports by reducing transportation barriers.

Henderson County Attorney's Office serves the community by addressing public safety concerns, supporting victims, prosecuting misdemeanor offenses, and collaborating with courts, law enforcement, and community partners to promote accountability and access to appropriate services when needed.

Henderson County Board of Education: identifies and responds to academic, behavioral, social, and emotional needs by connecting students and families with school-based and community supports.

Henderson County Circuit Clerk's Office: serves as the official record keeper for the court system and assists individuals, attorneys, and partner agencies with court filings, case information, court proceedings, and access to judicial services.

Henderson County Detention Center: provides secure detention and collaborates with community partners to support access to medical care, behavioral health services, substance use treatment, educational opportunities, recovery support, and other services that address the needs of individuals in custody.

Henderson County Emergency Management: works with public safety agencies, healthcare providers, schools, and community partners to coordinate emergency preparedness, disaster response, recovery efforts, and public information during emergencies.

Henderson County Sheriff's Office: promotes public safety through law enforcement, court security, transportation responsibilities, and collaboration with community partners to address community needs and connect individuals with appropriate resources when available.

Henderson Fire Department: responds to medical emergencies, rescue incidents, fires, and other public safety emergencies, helping connect individuals with immediate care and emergency services during crises.

Henderson Police Department: promotes public safety through law enforcement, community engagement, crisis response, and collaboration with community partners to connect individuals with appropriate services and support when needed.

Involvement, Inc.: provides early intervention, substance use prevention, assessment, and support services for youth and families, helping identify concerns and connect individuals with appropriate resources before challenges escalate.

Juvenile 202A: provides a legal process for obtaining emergency behavioral health evaluations for youth experiencing a mental health crisis when there are concerns about safety or the need for immediate intervention.

Kentucky State Police Angel Initiative/Angel Program: provides an opportunity for individuals experiencing substance use challenges to access treatment and recovery support through a voluntary, community-based pathway designed to encourage early intervention and help-seeking.

Kentucky State Police: promotes public safety through law enforcement, highway safety, criminal investigations, emergency response, and collaboration with local agencies and community partners across the Commonwealth.

Legal Aid: helps individuals and families address legal challenges early by providing legal guidance, representation, and access to resources that may prevent further crises or system involvement.

National Alliance on Mental Illness (NAMI): helps individuals and families access information, peer support, education, and community resources that encourage early intervention and informed decision-making related to mental health needs.

New Beginnings: provides crisis support, advocacy, prevention education, and resource connections for individuals impacted by sexual assault, helping promote safety and access to services.

OASIS: provides 24-hour crisis response, safety planning, advocacy, and resource connections for individuals experiencing domestic violence, helping promote safety and access to supportive services.

Peer Support Services: provide lived-experience support, resource navigation, and service linkage that help individuals engage with treatment, access community resources, and connect with appropriate supports based on their needs.

Phoenix Crisis Stabilization Unit (CSU): provides short-term behavioral health crisis stabilization services for adults experiencing a mental health or substance use crisis, offering an alternative to hospitalization or incarceration and connecting individuals with ongoing treatment and supports.

Pretrial Services: provides assessment, supervision, monitoring, and resource connections for individuals awaiting court proceedings, helping support court appearance, public safety, and access to community-based services.

RiverValley Behavioral Health: provides crisis response, mobile crisis services, assessment, screening, outpatient treatment, and resource coordination for individuals of all ages experiencing mental health, substance use, or behavioral health concerns.

School Administration: helps identify student needs, coordinate support, and connect students and families with school-based and community resources that promote academic success, well-being, and positive outcomes.

School Resource Officers (SROs): work within schools to promote safety, build positive relationships with students, provide early intervention, and connect youth and families with appropriate school and community resources.

Self-help Meetings: provide peer-led support, encouragement, and opportunities for individuals to connect with others who share similar experiences, promoting recovery, personal growth, and community connection.

Sober Living Agencies: offer recovery housing, peer support, and resource connections, including assistance identifying after-hours recovery supports and services for individuals in need.

Stability Counseling: provides counseling, behavioral health support, and therapeutic services that help children, adolescents, adults, and families address concerns early and connect with appropriate treatment and resources.

Tim's Law: provides a legal process for obtaining emergency mental health treatment for individuals experiencing a behavioral health crisis when immediate intervention is needed to address safety concerns and connect the individual with appropriate care.

Veterans Crisis Line: provides 24/7 confidential crisis support, assessment, and connections to resources for veterans, service members, National Guard and Reserve members, and their loved ones experiencing emotional distress or a behavioral health crisis. Call: 988, then Press 1

Table 4: Opportunities for Initial Systems Contact

The group identified opportunities to improve coordination, expand early intervention options, and strengthen communication among first responders, behavioral health providers, and community partners to ensure timely and appropriate responses at the earliest point of system contact.

Initial Systems Contact Opportunities

Increase awareness of mental health evaluation processes, points of contact, service locations, and available pathways for accessing assessments.

Expand behavioral health training opportunities for first responders, detention center staff, and other frontline professionals.

Identify opportunities to increase access to behavioral health services and support outside of traditional business hours, including evenings and weekends.

Strengthen coordination between 911, 988, and mobile crisis services to improve response and streamline connections for behavioral health-related calls.

Explore implementation of a Blue Envelope Program to enhance communication and support interactions involving individuals with intellectual and developmental disabilities.

Individuals and Families with Court Involvement

Table 5: Resources for Individuals and Families with Court Involvement

The group identified court-based and partner programs that support individuals navigating the justice process. These resources promote accountability while addressing underlying behavioral health and social needs.

Individuals and Families with Court Involvement Resources

Administrative Office of the Courts (AOC) Court Interpreter Program: provides language access services that help individuals with limited English proficiency meaningfully participate in court proceedings and access court-related services.

Adult Protective Services (APS): provides assessment, case management, and protective services for vulnerable adults who may be experiencing abuse, neglect, exploitation, or unmet care needs. APS assists eligible individuals with safety planning, service coordination, and connections to community support, including those transitioning into or out of detention settings.

Alternative sentencing options allow courts to connect individuals with treatment, supervision, community services, and other supportive interventions that address underlying needs while promoting accountability and reducing future system involvement.

Assisted Outpatient Treatment (Tim's Law): is a civil court process that allows eligible individuals with serious mental illness to receive court-ordered outpatient treatment and ongoing support in the community.

Behavioral health providers work with courts, individuals, and families to identify needs, provide treatment recommendations, and facilitate referrals to family support services and other community-based resources.

Boys & Girls Club of Henderson: provides mentoring, educational support, life skills development, and structured youth programming that promote positive decision-making, strengthen protective factors, and support healthy youth development.

Casey's Law: provides a legal process through which family members and other eligible individuals may petition the court for substance use treatment when significant health and safety concerns exist. The County Attorney's Office may provide guidance regarding the process and assist with legal procedures associated with the petition.

Citizens Foster Care Review Board (CFCRB): is a volunteer-based program that reviews the status of children in out-of-home care, makes recommendations to the court regarding permanency and well-being, and helps ensure timely progress toward safe and stable outcomes for children and families.

Commonwealth's Attorney's Office Victim Advocate: assists victims of crime by providing support, court-related information, safety planning, and referrals to community resources throughout the legal process.

Community Lodge located at the WARM Center provides structured recovery-focused housing, peer support, life skills development, and connections to treatment and community resources that support long-term recovery and stability.

Court Appointed Special Advocates (CASA): Advocates for children involved in dependency, neglect, and abuse proceedings by helping ensure their needs are represented and supporting connections to services, permanency, and stability.

Court Designated Worker (CDW) Program: provides assessment, diversion, case management, and court-related services for youth referred for status offenses and certain public offenses.

Court Designated Workers (CDWs) assist with Beyond Control petitions involving youth whose behaviors present significant concerns within the home, school, or community. The process may involve collaboration with families, schools, the County Attorney's Office, DCBS, and other community partners to identify needs, develop safety plans, and connect youth and families with appropriate services and supports.

Deaconess Henderson Hospital: provides medical evaluation, treatment, and specialty healthcare services that may support individuals involved in the legal system who have ongoing healthcare or behavioral health needs.

Department of Family & Juvenile Services: works with youth, families, courts, schools, and community partners to address juvenile and family-related concerns through assessment, intervention, service coordination, and connection to community resources.

Department for Community Based Services (DCBS): partners with courts, attorneys, service providers, and families in matters involving child welfare, dependency, neglect, abuse, protective services, foster care, guardianship, and permanency planning.

Department of Juvenile Justice (DJJ): works with youth, families, courts, schools, and community partners to provide supervision, assessment, case management, diversion opportunities, and rehabilitative services that promote accountability, skill development, and positive youth outcomes.

Department of Public Advocacy: works with individuals, courts, and community partners to provide legal representation and support throughout criminal and juvenile court proceedings.

Department of Public Advocacy's Alternative Sentencing Worker Program: helps courts identify community-based sentencing options and connects eligible individuals with treatment, services, and supports that address underlying needs while promoting accountability and reducing reliance on incarceration.

Drug Court (Department of Specialty Courts): combines judicial oversight, treatment, supervision, and recovery support services to help individuals address substance use disorders, reduce justice system involvement, and achieve long-term recovery.

Father Bradley Shelter: provides emergency shelter and supportive services for individuals experiencing homelessness, helping to address housing instability and connect participants with community resources that may support stability and reduce barriers to successful court involvement outcomes.

GRIT Transportation Services: assists individuals in accessing court-related appointments, treatment services, supervision requirements, and other obligations by providing transportation support.

Guardian ad Litem (GAL): provides independent legal advocacy and recommendations to the court regarding the best interests of a child involved in dependency, neglect, abuse, custody, or other court proceedings.

Guardianship Program: assists individuals who need support with personal, medical, or financial decision-making by coordinating services, advocating for their needs, and helping protect their health and safety.

Henderson Area Rapid Transit (HART): supports access to court appearances, treatment services, supervision requirements, and other court-related obligations through transportation services.

Henderson County Attorney's Office: provides prosecution of misdemeanor, traffic, juvenile, and other district court cases while supporting court processes that promote accountability, public safety, and access to appropriate interventions. The office also participates in juvenile and family court proceedings and collaborates with justice system partners to connect eligible individuals with treatment and diversion opportunities when appropriate.

Henderson County Commonwealth's Attorney: represents the Commonwealth in the prosecution of felony criminal cases in Circuit Court and works with justice system partners throughout the court process. The office supports public safety and accountability while participating in case resolution efforts that may include treatment, diversion, restitution, and other court-approved interventions when appropriate.

Home Incarceration Program: provides court-approved community supervision as an alternative to incarceration, allowing eligible individuals to remain in the community while complying with monitoring requirements and court-ordered conditions. The program supports accountability while enabling participants to maintain employment, attend treatment, and access other approved services.

Involvement Inc.: provides court referral services, drug screening, and alternative sentencing options that support accountability and compliance with court-ordered conditions for adults and youth involved in the justice system.

JFK Center for Youth: provides structured recreational and youth development programming that promotes positive youth engagement and constructive activities for youth involved with or at risk of involvement in the justice system. The center supports youth and families by fostering community connections and opportunities for healthy development.

Kentucky Alliance of Recovery Residences (KARR): connects individuals to certified recovery housing that provides safe, supportive living environments designed to promote recovery and successful community reintegration.

Kentucky Department of Corrections (DOC): assists with the transportation of incarcerated individuals to court proceedings when appropriate arrangements are made, supporting access to judicial processes and court appearances.

Legal Aid: represents and assists eligible individuals in civil court matters, including issues related to housing, family law, domestic violence, public benefits, consumer protection, and other legal concerns.

Monitored Conditional Release Program (MCRP): provides court-ordered community supervision for eligible individuals, promoting accountability while supporting continued access to treatment, employment, and other services.

New Beginnings: provides advocacy, court accompaniment, safety planning, and support services for individuals impacted by sexual assault as they navigate the legal system and access community resources.

OASIS: provides advocacy, court accompaniment, protective order assistance, safety planning, and support services for individuals navigating domestic violence-related legal matters.

Oxford House: provides peer-supported recovery housing for individuals seeking to maintain long-term recovery from substance use disorders. Residents live in a structured, substance-free environment that promotes personal responsibility, recovery support, and successful reintegration into the community.

Pretrial Services Substance Use Disorder (SUD) Program: provide screening, treatment referrals, supervision, and recovery support services that help court-involved individuals address substance use needs while navigating the court process.

Probation and Parole: provides supervision, case management, and resource coordination for individuals involved in the justice system, helping support accountability, compliance with court-ordered conditions, and successful community reintegration.

RiverValley Behavioral Health: provides behavioral health assessment, treatment, crisis intervention, mobile crisis response, residential services, and voluntary treatment options, including services available through Kentucky's 202A process. The organization supports individuals involved in the justice system by facilitating access to stabilization, treatment, and ongoing behavioral health care.

Seth's Law: provides a court process that facilitates timely behavioral health evaluations and access to emergency mental health treatment when intervention is needed to address safety and treatment needs.

Tim's Law: provides a legal process for petitioning the court for assisted outpatient treatment for individuals with serious mental illness who meet statutory eligibility criteria. Information regarding eligibility and the petition process may be available through the Henderson County Attorney's Office.

Veterans Justice Outreach (VJO): connects justice-involved veterans with VA healthcare, behavioral health treatment, housing resources, and other supportive services to address underlying needs and support successful outcomes.

Table 6: Opportunities for Individuals and Families with Court Involvement

Attendees identified opportunities to enhance accessibility, streamline processes, and increase understanding of available court-related services. Strengthening collaboration between courts, treatment providers, and other community partners can foster more efficient and equitable outcomes.

Individuals and Families with Court Involvement Opportunities

Explore opportunities to expand diversion programming for adults and youth involved in the justice system.

Increase access to services and support for youth with high-acuity behavioral health needs.
Identify strategies to improve transportation access and transportation support for individuals with court-related obligations.
Explore the development of Assisted Outpatient Treatment (AOT) and Mental Health Court programs to increase treatment-focused intervention options.
Expand access to after-hours services and support for parents and caregivers of court-involved youth.
Explore the development of a Family Drug Court to support families affected by substance use and promote family stability.
Increase awareness of and referrals to Circuit Court Drug Court to support early identification and access to treatment-focused interventions.
Enhance community education and employer engagement efforts to increase employment opportunities for individuals with criminal histories participating in recovery and treatment programs.
Identify opportunities to strengthen financial assistance, resource access, and support services for victims of crime.

Individuals and Families Returning to/Reentering the Community

Table 7: Resources for Individuals and Families Returning to/Reentering the Community

The group identified programs and supports that assist individuals and families as they transition from incarceration, treatment, or out-of-home placement back into the community. These resources help promote stability through housing, employment, behavioral health care, and family support services.

Individuals and Families Returning to/Reentering the Community Resources

1115 Waiver Reentry Program: helps eligible individuals transition from incarceration to the community by providing access to healthcare coverage, care coordination, behavioral health services, substance use treatment, and other supports prior to and following release.

4 Good Community: provides food assistance, basic needs support, and resource connections that help individuals and families address immediate needs and strengthen community stability.

Adult Education: provides educational services to help adults improve literacy, obtain a GED, develop workforce skills, and pursue postsecondary education opportunities. These services support successful community reintegration by increasing access to employment, education, and long-term self-sufficiency.

Aetna Better Health of Kentucky (Aetna SKY): serves both youth and adults with complex behavioral health needs, including individuals with serious mental illness (SMI), serious emotional disturbance, substance use disorders, intellectual and developmental disabilities (IDD), and other high-acuity needs. Because transition planning and care coordination occur across age groups, I would broaden the description.

Audubon Area Community Services (Dad's Initiative): provides support, education, and skill-building opportunities for fathers to strengthen parenting relationships, increase family engagement, and promote family stability. The program supports reunification efforts by helping fathers develop the resources and skills needed to actively participate in their children's lives.

Daniel Pitino Coalition: provides referrals, housing navigation, long-term housing stabilization services, insurance enrollment assistance, and connections to community resources that support successful reentry and long-term stability.

Department for Community Based Services (DCBS): supports family preservation, reunification, permanency, and long-term family stability by connecting children and families with services, support, and resources designed to promote safe and successful outcomes.

Family Preservation Services: provides intensive family-centered support designed to strengthen family functioning, enhance parenting skills, and address challenges that may place family stability at risk. Services support reunification and long-term family well-being by helping families access resources, develop protective factors, and maintain safe, stable home environments.

Family Support Groups: provide education, encouragement, peer connection, and shared experiences that help strengthen families, promote resilience, and support successful reunification and long-term stability.

Father Bradley Shelter: provides emergency housing, resource navigation, and supportive services that help individuals experiencing homelessness establish stability and connect with long-term housing and community resources.

First Health Family Resources: assists individuals and families with housing support, case management, and connections to community resources that promote housing stability and successful community reintegration.

GRIT Transportation Services: helps individuals access employment, housing, treatment, and community resources that support successful reentry and long-term stability.

Harbor House Christian Men's Center: provides faith-based residential recovery, mentoring, life skills development, and supportive services that help adult men build stability and successfully transition into the community.

Henderson Area Rapid Transit (HART): helps individuals access employment, housing, treatment, and community resources that support successful reentry and long-term stability.

Henderson Christian Community Outreach: provides food assistance, utility assistance, transportation support, and other essential resources that help individuals and families maintain stability and successfully transition within the community.

Henderson County Detention Center: supports successful reentry by providing reentry planning, educational programming, transportation to residential treatment, and connections to employment opportunities and community resources prior to release.

Henderson County Public Library: offers access to technology, educational resources, employment tools, and community information that can support individuals and families during periods of transition and community reintegration.

Kentucky Health Benefit Exchange (KYNECTOR): provides enrollment assistance, benefits navigation, and connections to healthcare coverage and public assistance programs that help individuals and families access essential services and maintain stability.

National Alliance on Mental Illness (NAMI): supports individuals and families during recovery and transition by providing peer support, education, advocacy, and connections to community-based mental health resources.

Oxford House: provides recovery housing and peer support for individuals transitioning from treatment, incarceration, or other life challenges, helping promote sobriety, accountability, and successful community reintegration.

Parent and Guardianship Groups: provides education, support, and engagement opportunities for parents and guardians through school-based programming. These groups strengthen family involvement, promote positive parent-child relationships, and connect families with resources that support long-term stability and student success.

Parks and Recreation Facilities: provides safe, community-based spaces where families can participate in recreational activities and maintain family connections. Parks and

recreation facilities may serve as accessible locations for family visits, supporting relationship-building, reunification efforts, and positive community engagement.

Post-Disposition Services (Department of Juvenile Justice): provides supervision, monitoring, and supportive services for youth following court disposition, including youth placed on probation or committed to the Department of Juvenile Justice. Services may include electronic monitoring, case management, resource coordination, and connections to treatment, education, and community-based supports to promote successful reintegration and reduce recidivism.

Probation and Parole: work with individuals, families, treatment providers, employers, and community partners to support successful community reintegration through supervision, case management, resource coordination, and connections to services that promote long-term stability and public safety.

Program Facilitator (Henderson County Detention Center): coordinates educational, recovery, life skills, and reentry-focused programming for individuals incarcerated at the Henderson County Detention Center. The position helps connect participants with resources and services that support successful transition back into the community following release.

Regional Reentry Intercept Collaborative: Brings together justice system, behavioral health, and community partners to identify and address barriers to successful reentry for individuals returning to the community. The collaborative promotes cross-system coordination, resource sharing, and strategic planning to strengthen reentry support and improve reintegration outcomes.

RiverValley Behavioral Health: provides treatment, recovery support, peer support, case management, housing-related assistance, and community-based services that help individuals and families achieve stability and successfully reintegrate into the community.

Rooted Recovery: provides treatment, recovery support, aftercare planning, and community resource connections that help individuals maintain recovery and build long-term stability.

Sober Living Facilities: Provide structured, substance-free housing for individuals in recovery from substance use disorders. These residences offer a supportive living environment that promotes recovery, personal responsibility, community connection, and successful reintegration into the community.

Veterans Reentry Search Service (VRSS): connects incarcerated veterans and those returning to the community with VA healthcare, benefits, housing resources, behavioral health services, and other supports that promote successful reentry and long-term stability.

Volunteers of America Mid-States: supports successful community reintegration and family reunification through recovery services, transitional housing, employment assistance, veteran services, and programs designed to promote long-term stability and recovery.

WARM Center: provides residential recovery services, case management, family support, life skills development, and community resource connections that help individuals maintain recovery and successfully reintegrate into the community.

Table 8: Opportunities for Individuals and Families Returning to/Reentering the Community

Attendees identified opportunities to expand reentry and reunification supports, increase collaboration among agencies, and strengthen pathways that promote long-term recovery, employment, and family stability to reduce recidivism and future system involvement.

Individuals and Families Returning to/Reentering the Community Opportunities

Identify opportunities to improve access to essential resources upon release, including communication devices, insurance coverage, medications, and service navigation supports.

Enhance continuity of care following release or reunification by strengthening connections to treatment, recovery supports, and follow-up services.

Explore strategies to reduce insurance-related barriers that may delay access to medications, treatment, and other services following release.

Expand partnerships with second-chance employers to increase employment opportunities for individuals returning to the community.

Increase access to visitation and supervised family connection locations that support relationship-building and family reunification efforts.

Enhance awareness of and access to expungement resources to reduce barriers and support long-term stability and success following justice involvement.

Missing Partners

In addition to identifying resources and opportunities, participants recognized key partners who were not present at the Community Mapping Workshop but would be valuable for future discussions and advancing this work. The missing partners include:

Hart Transportation
Henderson County Extension Office
Henderson Police Department
Hospice
Matthew 25
New Beginnings
Oasis
Pathways
Probation and Parole
Public Defenders Office
Salvation Army
Second Chance Employers
The Port
United Way
Vocational Rehabilitation

Identifying Priorities and Developing Action Plans

Facilitators guided participants through a structured prioritization process to identify the opportunities with the greatest potential for local impact. Similar opportunities were grouped into common themes, and each participant received three votes to identify the priorities they believed should be advanced. The three highest-ranked priority areas identified in Henderson County were expanding after-hours services, expanding behavioral health education, and strengthening continuity of care.

Following the prioritization process, participants self-selected into breakout groups based on the priority area they wished to address. Each group worked collaboratively to identify potential next steps, key partnerships, and strategies to advance local efforts before sharing their recommendations with the larger workshop. Descriptions of the selected priority areas and the strategies identified by participants are provided below. Full action plans can be found in [Appendix I](#) (Expanding After-hours Services Action Plan), [Appendix J](#) (Expanding Behavioral Health Education Action Plan), and [Appendix K](#) (Strengthen Continuity of Care Action Plan).

Expanding After-hours Services

Participants working within the Expanding After-Hours Services priority area identified strategies to increase access to mental health and community-based services outside of traditional business hours, enhance mobile crisis assessment resources for law enforcement, and pursue funding opportunities to support implementation efforts.

Expanding Behavioral Health Education

The Expanding Behavioral Health Education priority area focused on increasing behavioral health awareness, improving knowledge of available resources, and strengthening community understanding of behavioral health needs and supports.

Strengthening Continuity of Care

Efforts within the Strengthening Continuity of Care priority area centered on reducing barriers to services, improving coordination across systems, and promoting seamless transitions through advocacy, warm handoffs, and ongoing support following care or system involvement.

Next Steps and Recommendations

Kentucky has a strong history of embracing change, and the Judicial Commission has taken a comprehensive approach to engagement through various initiatives leading up to this report and its recommendations.

1. Reach out to the individuals who were missing to engage them.

Community Mapping participants identified key system partners who were not present but whose expertise could help advance the priority areas (see page 34 of this report). As work progresses, it is crucial to engage these individuals and continually assess, “Who is missing?” When bringing in new partners, provide an overview of Community Mapping, explain the priority areas and action plans, and highlight the value of their participation and potential roles. Designate Community Mapping participants to reach out to missing partners and incorporate this task into the Action Plan to track progress effectively.

2. Plan for disseminating the work.

Develop a strategy to share Community Mapping efforts, priority areas, action plans, and progress updates with the broader community. This may include partnering with existing community groups, coalitions, and collaboratives, as well as engaging additional partners. Ongoing communication can help increase awareness, attract new partners, align efforts with existing initiatives, leverage available resources, and highlight progress and successes.

3. Continue working on action plans and reporting on progress.

The group’s dedication and commitment to collaboration are evident. To support continued progress, we recommend establishing a structured process for overseeing action plans and monitoring implementation efforts. Existing collaborative meetings provide an opportunity to incorporate action plan updates as a standing agenda item, allowing partners to share progress, discuss challenges, identify solutions, and address barriers as they arise. Ongoing monitoring and evaluation will help track progress, identify areas for improvement, and inform necessary adjustments, ultimately supporting successful implementation and meaningful community outcomes.



APPENDICES



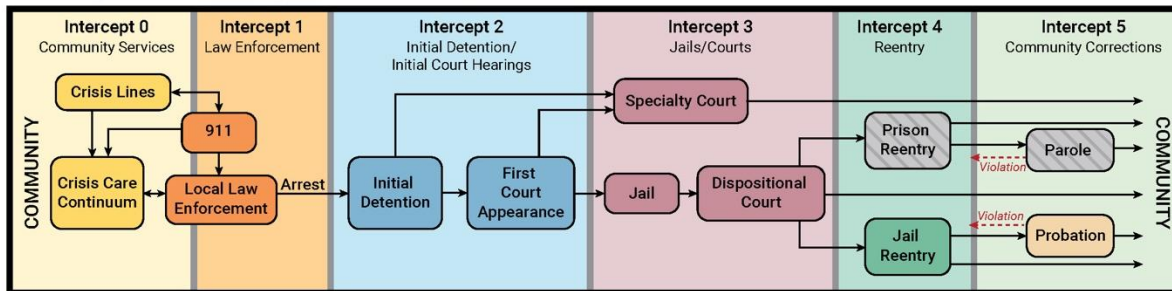
APPENDIX A Sequential Intercept Mapping (SIM)

THE SEQUENTIAL INTERCEPT MODEL

Advancing Community-Based Solutions for Justice-Involved People with Mental and Substance Use Disorders



The Sequential Intercept Model



Key Issues at Each Intercept

Intercept 0

Mobile crisis outreach teams and co-responders. Behavioral health practitioners who can respond to people experiencing a mental or substance use crisis or co-respond to a police encounter.

Emergency department diversion. Emergency departments (EDs) can provide triage with behavioral health providers, embedded mobile crisis staff, and/or peer specialist staff to provide support to people in crisis.

Police-behavioral health collaborations. Police officers can build partnerships with behavioral health agencies along with the community and learn how to interact with individuals experiencing a crisis.

Intercept 1

Dispatcher training. Dispatchers can identify mental or substance use crisis situations and pass that information along so that Crisis Intervention Team officers can respond to the call.

Specialized police responses. Police officers can learn how to interact with individuals experiencing a crisis in ways that promote engagement in treatment and build partnerships between law enforcement and the community.

Intervening with frequent utilizers and providing follow-up after the crisis. Police officers, crisis services, and hospitals can reduce frequent utilizers of 911 and ED services through specialized responses.

Intercept 2

Screening for mental and substance use disorders. Brief screens can be administered universally by non-clinical staff at jail booking, police holding cells, court lock ups, and prior to the first court appearance.

Data-matching initiatives between the jail and community-based behavioral health providers.

Pretrial supervision and diversion services to reduce episodes of incarceration. Risk-based pre-trial services can reduce incarceration of defendants with low risk of criminal behavior or failure to appear in court.

Intercept 3

Treatment courts for high-risk/high-need individuals. Treatment courts or specialized dockets can be developed, examples of which include adult drug courts, mental health courts, and Veterans treatment courts.

Jail-based programming and health care services. Jail health care providers are constitutionally required to provide behavioral health and medical services to detainees needing treatment, including providing access to medication-assisted treatment (MAT) for individuals with substance use disorders.

Collaboration with the Veterans Justice Outreach specialist from the Veterans Health Administration.

Intercept 4

Transition planning by the jail or in-reach providers. Transition planning improves reentry outcomes by organizing services around an individual's needs in advance of release.

Medication and prescription access upon release from jail or prison. Inmates should be provided with a minimum of 30 days' medication at release and have prescriptions in hand upon release, including MAT medications prescribed for substance use disorders.

Warm hand-offs from corrections to providers increase engagement in services. Case managers that pick an individual up and transport them directly to services will increase positive outcomes.

Intercept 5

Specialized community supervision caseloads of people with mental disorders.

MAT for substance use disorders. MAT approaches can reduce relapse episodes and overdoses among individuals returning from detention.

Access to recovery supports, benefits, housing, and competitive employment. Housing and employment are as important to justice-involved individuals as access to mental and substance use treatment services. Removing criminal justice-specific barriers to access is critical.

Implementing Intercept 0

Crisis Response

Crisis response models provide short-term help to individuals who are experiencing mental or substance use crisis and can divert individuals from the criminal justice system. Crisis response models include:

- Certified Community Behavioral Health Clinics
- Crisis Care Teams
- Crisis Response Centers
- Mobile Crisis Teams

Police Strategies

Proactive police responses with disadvantaged and vulnerable populations are a unique method of diverting individuals from the criminal justice system. Proactive police response models include:

- Crisis Intervention Teams
- Homeless Outreach Teams
- Serial Inebriate Programs
- Systemwide Mental Assessment Response Teams

Sequential Intercept Model as a Strategic Planning Tool

The **Sequential Intercept Model** is most effective when used as a community strategic planning tool to assess available resources, determine gaps in services, and plan for community change. These activities are best accomplished by a team of stakeholders that cross over multiple systems, including mental health, substance use, law enforcement, pretrial services, courts, jails, community corrections, housing, health, social services, people with lived experiences, family members, and many others. Employed as a strategic planning tool, communities can use the **Sequential Intercept Model** to:

1. Develop a comprehensive picture of how people with mental and substance use disorders flow through the criminal justice system along six distinct intercept points: (0) Community Services, (1) Law Enforcement, (2) Initial Detention and Initial Court Hearings, (3) Jails and Courts, (4) Reentry, and (5) Community Corrections
2. Identify gaps, resources, and opportunities at each intercept for adults with mental and substance use disorders
3. Develop priorities for action designed to improve system and service-level responses for adults with mental and substance use disorders

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History and Impact of the Sequential Intercept Model

The Sequential Intercept Model (SIM) was developed over several years in the early 2000s by Mark Munetz, MD, and Patricia A. Griffin, PhD, along with Henry J. Steadman, PhD, of Policy Research Associates, Inc. (PRA). The SIM was developed as a conceptual model to inform community-based responses to the involvement of people with mental and substance use disorders in the criminal justice system.

After years of refinement and testing, several versions of the model emerged. The "linear" depiction of the model found in this publication was first conceptualized by Dr. Steadman of PRA in 2004¹ through his leadership of a National Institute of Mental Health-funded Small Business Innovative Research grant awarded to PRA. The linear SIM model was first published by PRA in 2005² through its contract to operate the GAINS Center on behalf of the Substance Abuse and Mental Health Services Administration (SAMHSA). The "filter" and "revolving door" versions of the model were formally introduced in a 2006 article in the peer-reviewed journal *Psychiatric Services* authored by Drs. Munetz and Griffin.³ A full history of the development of the SIM can be found in the book *The Sequential Intercept Model and Criminal Justice: Promoting Community Alternatives for Individuals with Serious Mental Illness*.⁴

With funding from the National Institute of Mental Health, PRA developed the linear version of the SIM as an applied strategic planning tool to improve cross-system collaborations to reduce involvement in the justice system by people with mental and substance use disorders. Through this grant, PRA, working with Dr. Griffin and others, produced an interactive, facilitated workshop based on the linear version of the SIM to assist cities and counties in determining how people with mental and substance use disorders flow from the community into the criminal justice system and eventually return to the community.

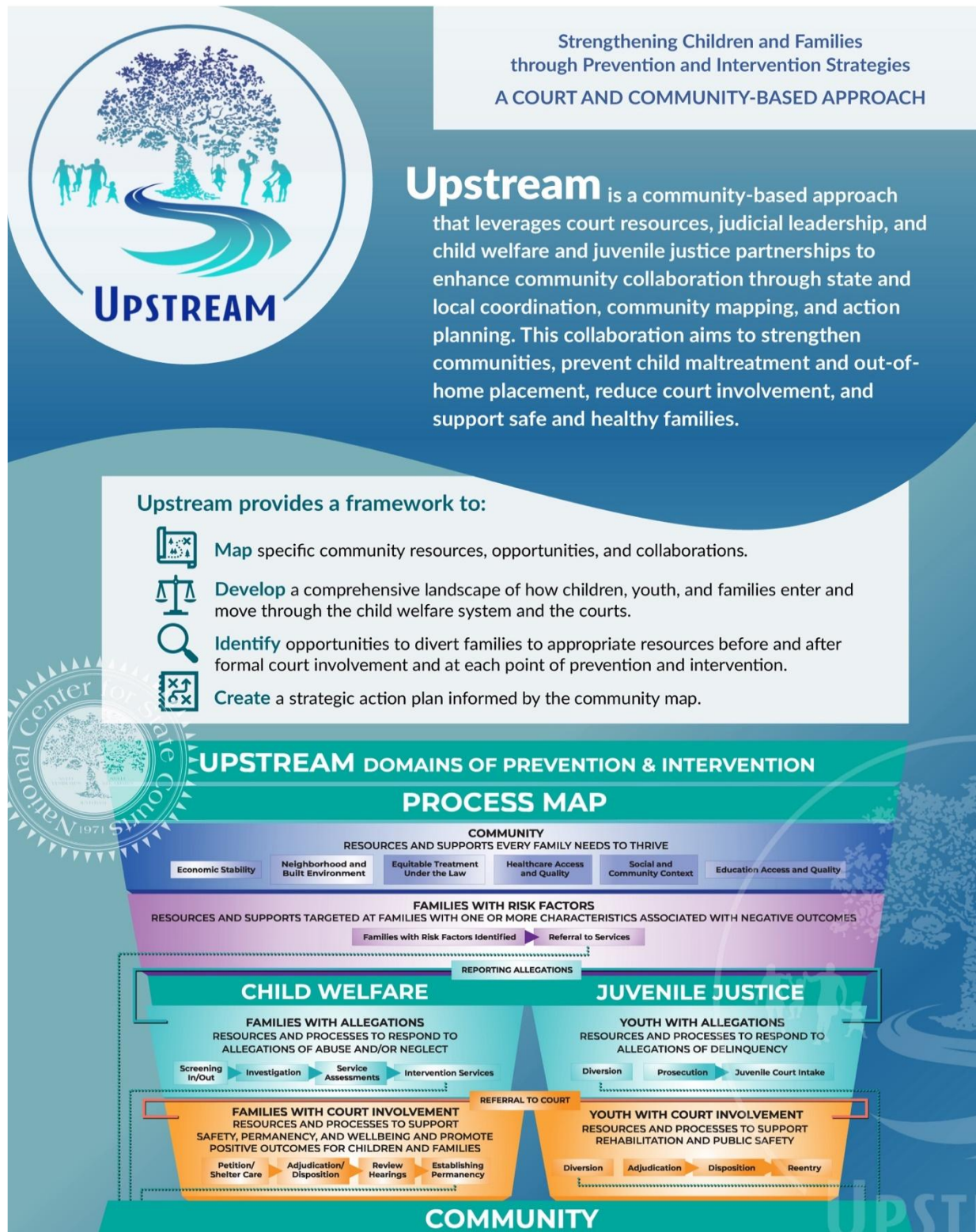
During the mapping process, the community stakeholders are introduced to evidence-based practices and emerging best practices from around the country. The culmination of the mapping process is the creation of a local strategic plan based on the gaps, resources, and priorities identified by community stakeholders.

Since its development, the use of the SIM as a strategic planning tool has grown tremendously. In the 21st Century Cures Act,⁵ the 114th Congress of the United States of America identified the SIM, specifically the mapping workshop, as a means for promoting community-based strategies to reduce the justice system involvement of people with mental and substance use disorders. SAMHSA has supported community-based strategies to improve public health and public safety outcomes for justice-involved people with mental and substance use disorders through SIM mapping workshop national solicitations and by providing SIM mapping workshops as technical assistance to its criminal justice and behavioral health grant programs. In addition, the Bureau of Justice Assistance has supported the SIM mapping workshop by including it as a priority for the Justice and Mental Health Collaboration Program grants.

With the advent of Intercept 0, the SIM continues to increase its utility as a strategic planning tool for communities who want to address the justice involvement of people with mental and substance use disorders.⁶

1. Steadman, H. J. (2007). *NIMH SBIR Adult Cross-Training Curriculum (AXT) Project—Phase II final report*. Delmar, NY: Policy Research Associates. (Technical report submitted to NIMH on 3/27/07).
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3. Munetz, M.R., & Griffin, P.A. (2006). Use of the sequential intercept model as an approach to decriminalization of people with serious mental illness. *Psychiatric Services*, 57, 544-549. DOI: 10.1176/ps.2006.57.4.544.
4. Griffin, P.A., Iellorun, K., Mulvey, E.P., DeMarteo, D., & Schuber, G.A. (Eds.). (2015). *The sequential intercept model and criminal justice: Promoting community alternatives for individuals with serious mental illness*. New York: Oxford University Press. DOI: 10.1093/medpsych/9780199826759.001.0001.
5. 21st Century Cures Act, Pub. L. 114-255, Title X.V, Section B, Section 14021, codified as amended at 41 U.S.C. 3797aa, Title , Section 2991.
6. Aorell, D., Parker, T.W., Noether, G.D., Steadman, H. J., & Case, B. (2017). Revising the paradigm for jail diversion for people with mental and substance use disorders: Intercept 0. *Behavioral Sciences & the Law*, 35, 380-395. DOI: 10.1002/bsl.2300.

APPENDIX B Upstream



APPENDIX C Agenda

KENTUCKY JUDICIAL COMMISSION ON MENTAL HEALTH		
Henderson County Community Mapping Workshop In Partnership with the Judges of the 51 st Judicial District		
Registration		
Welcome and Opening Remarks <i>Honorable Karen L. Wilson, Chief Circuit Judge, 51st Judicial Circuit, Division 1</i>		
Shared Purpose: Introductions with Intention		
Setting the Stage: Overview of Sequential Intercept Model, Upstream, and Community Mapping		
Break		
Mapping the Community: Key Touchpoints in Justice & Child Welfare		
Mapping the Community: Identifying Opportunities ➤ Community at Large ➤ Initial System Contact ➤ Court Involvement ➤ Reentry and Reunification		
Making It Count: Voting on Top Priority Areas		
Lunch- Courtesy of RiverValley Behavioral Health		
From Vision to Strategy: Action Planning 101		
Identify Key Priority Areas		
Break		
Action Planning: Breakout Groups		
Action Planning: Group Report Out		
Next Steps: The Path Forward		
Post-Event Survey		
Closing Reflections and Remarks <i>Honorable Leslie M. Newman, Chief District Judge, 51st Judicial District, Division 2</i>		
Adjourn		
		 KENTUCKY JUDICIAL COMMISSION ON MENTAL HEALTH

APPENDIX D List of Attendees

Last Name	First Name	Agency
Barr	Barbara	Department of Community Based Services
Brady	Honorable Jill	Kentucky Court of Justice
Brewer	Lauren	Department of Community Based Services
Collier	Melissa	Daniel Pitino Shelter
Dean	Kendall	Father Bradley Shelter
Evans	Shawna	Henderson County Schools
Ewing	Theresa	Administrative Office of the Courts
Farris	Honorable Sheila	Kentucky Court of Justice
Fields	Nicole	WARM
Gabbard	Sara	The Beacon of West Kentucky
Gentry	Kristi	Department of Pretrial Services
Griffin	Cherie	Department of Community Based Services
Hall	Yvonne	Henderson County Schools
Hampton	Ashley	Commonwealth Attorney's Office
Haygan	Charles	Audubon Kids Zone
Heady	Taylor	Commonwealth Attorney's Office
Jarrett	Bobbie	Henderson Housing Authority
Johnson	Rev. Charles	Human Rights Commission
Kant	Sarah	Henderson County Detention Center
King	Belinda	Citizens Foster Care Review Board
King	Emily	Department of Specialty Courts
Like	Jamie	Audubon Area Community Services, Inc.
McKee	Herb	Commonwealth Attorney's Office
Morris	Hayley	Department of Community Based Services
Newman	Honorable Leslie	Kentucky Court of Justice

Nobles	Michelle	RiverValley Behavioral Health
Parrish	Kristie	Henderson County Detention Center
Payne-Thompson	Debbie	Department of Specialty Courts
Pendle	Lori	Department of Family and Juvenile Services
Perdue	Shelley	Department of Family and Juvenile Services
Randolph	Kristie	Chloe Randolph Organization
Roehm	Steve	Stability Counseling
Roland	Leon	Oxford House
Roy	Kelli	Department of Family and Juvenile Services
Russell	Bill	Henderson Police Department
Sauls	Susan	Henderson Volunteer and Information Center
Schaefer	Susanna	Henderson County Detention Center
Scott	Ashley	Brightview
Seaton	Chris	Rooted in Recovery
Spence	Stephanie	Department of Community Based Services
Stauffer	Chip	Henderson County Sheriff's Department
Stone	Misty	Henderson County Attorney's Office
Stoner	Conni	Department of Family and Juvenile Services
Sturgill	Tracy	Citizens Foster Care Review Board
Tapp	Alexa	Department of Pretrial Services
Tavares	Cassie	RiverValley Behavioral Health
Taylor-Kaai	Samantha	Audubon Area Community Services
Thomas	Gary	Deaconess Hospital
Walley	Amy	Department of Specialty Courts
Webb	Jordan	City of Henderson 911
Wilson	Honorable Karen	Kentucky Court of Justice
Wilson	Michelle	Involvement Inc.

APPENDIX E Data

Figure 1. Henderson County U.S. Census Bureau CY 2019-2023

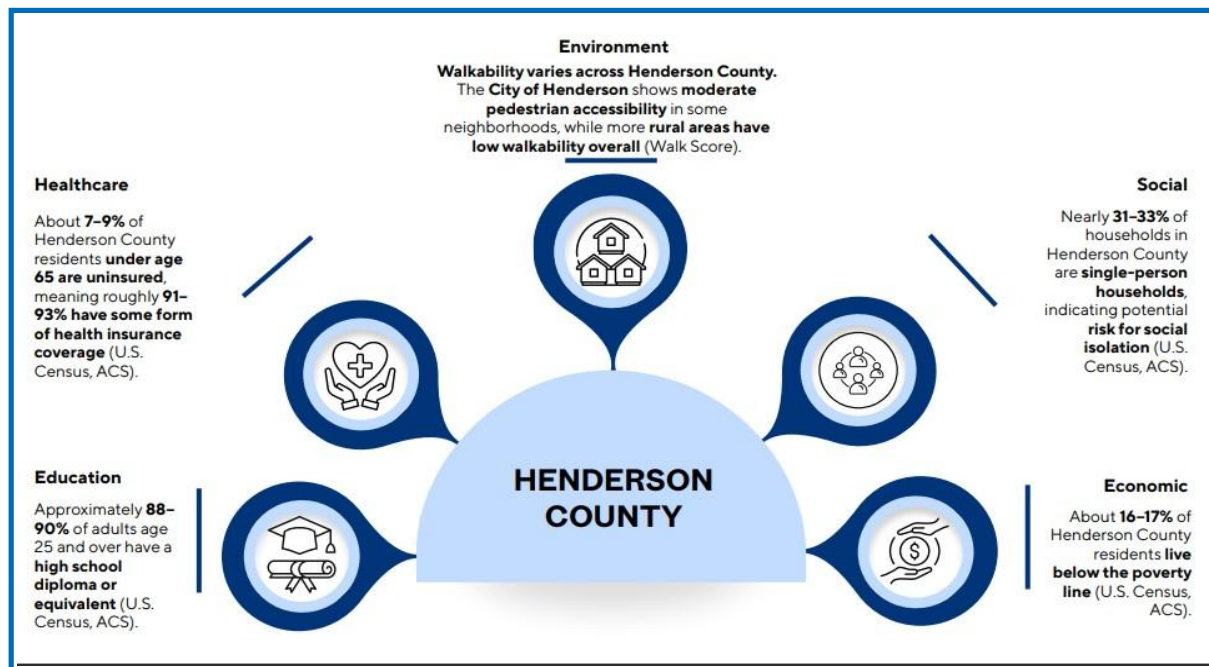


Figure 2. Rate Detained Without Posting Bail: CY 2019-2025

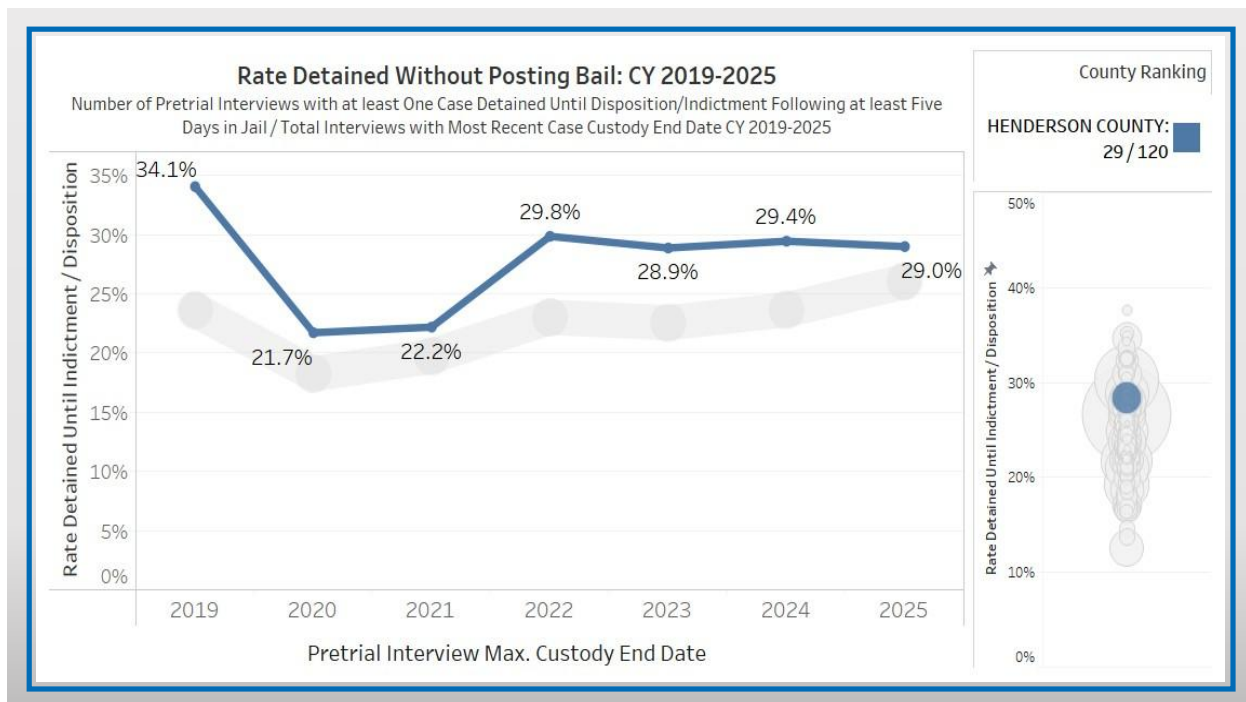


Figure 3. Pretrial Success Rate: CY 2019-2025

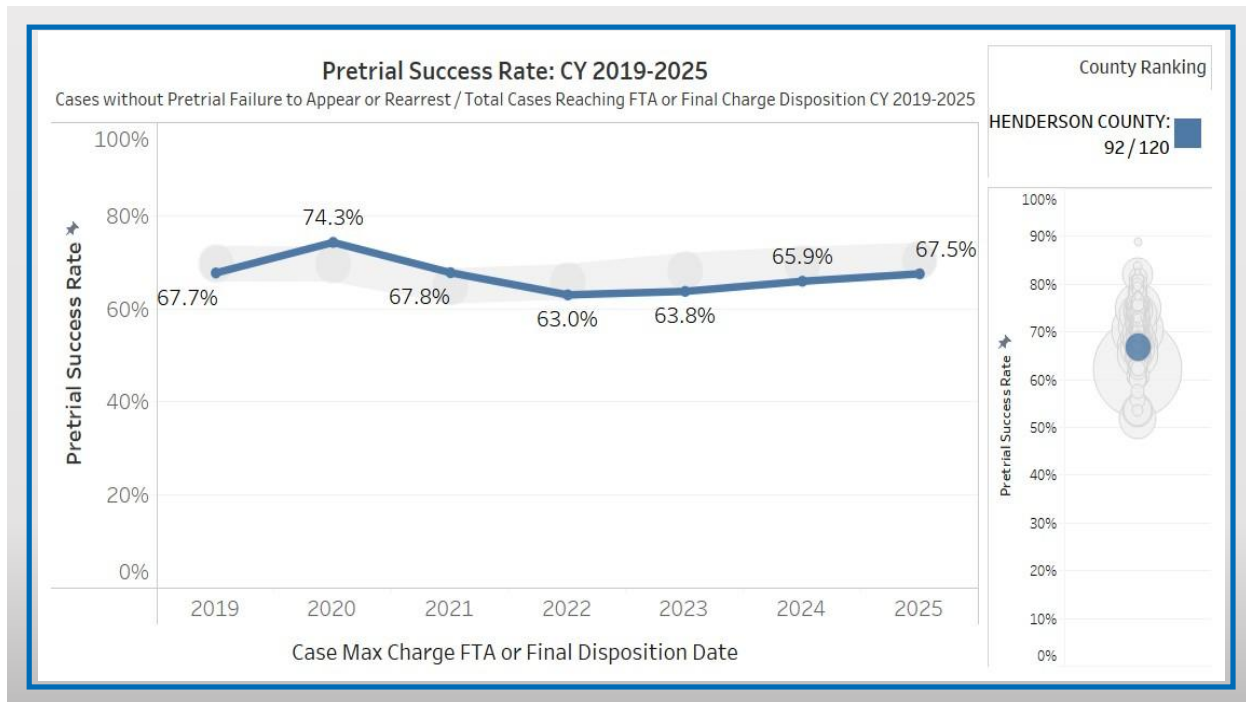


Figure 4. Civil Domestic Violence and Interpersonal Protection Cases Filed CY 2019-2025

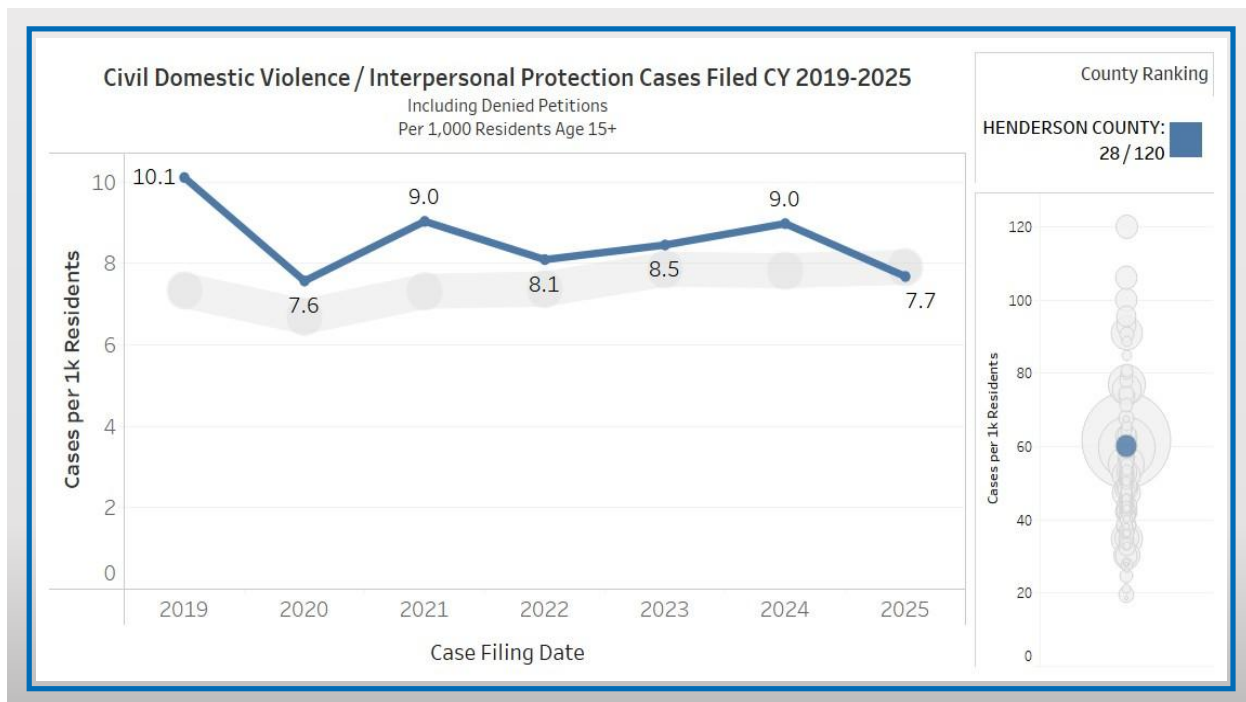


Figure 5. Rate of Granting Emergency and Temporary Protective Orders: CY 2019-2025

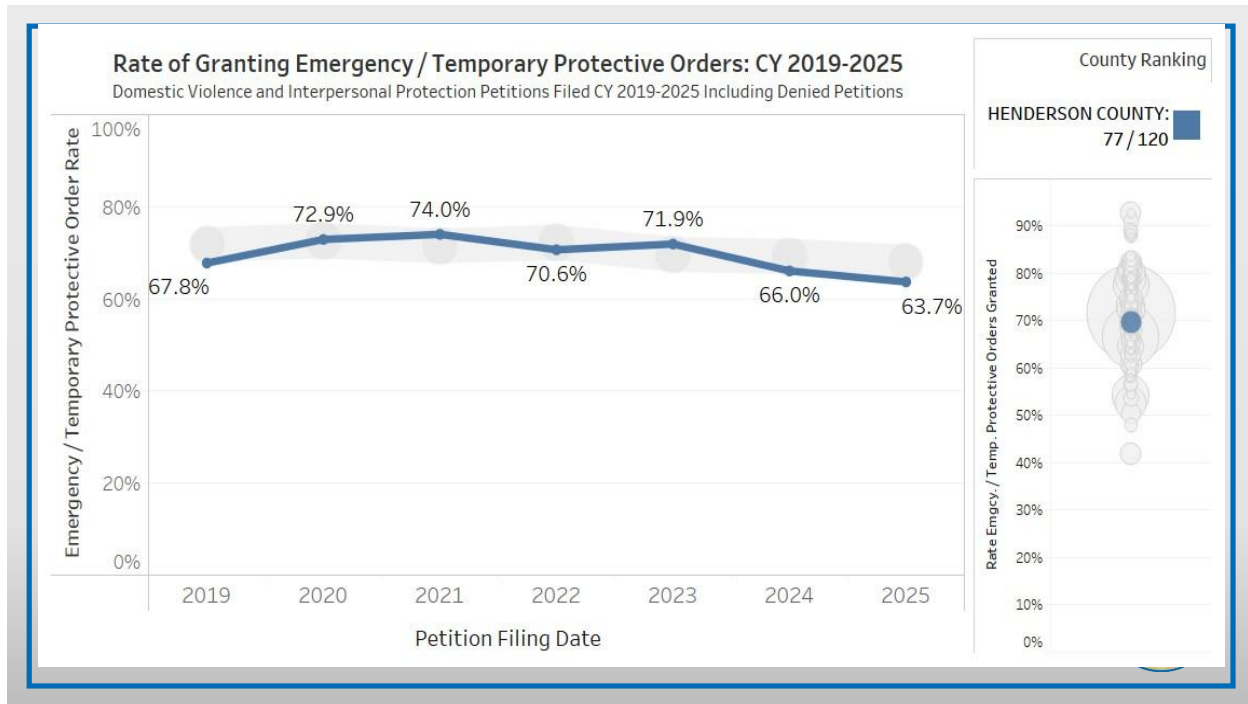


Figure 6. Court Designated Worker (CDW) Public Complaints Filed CY 2019-2025

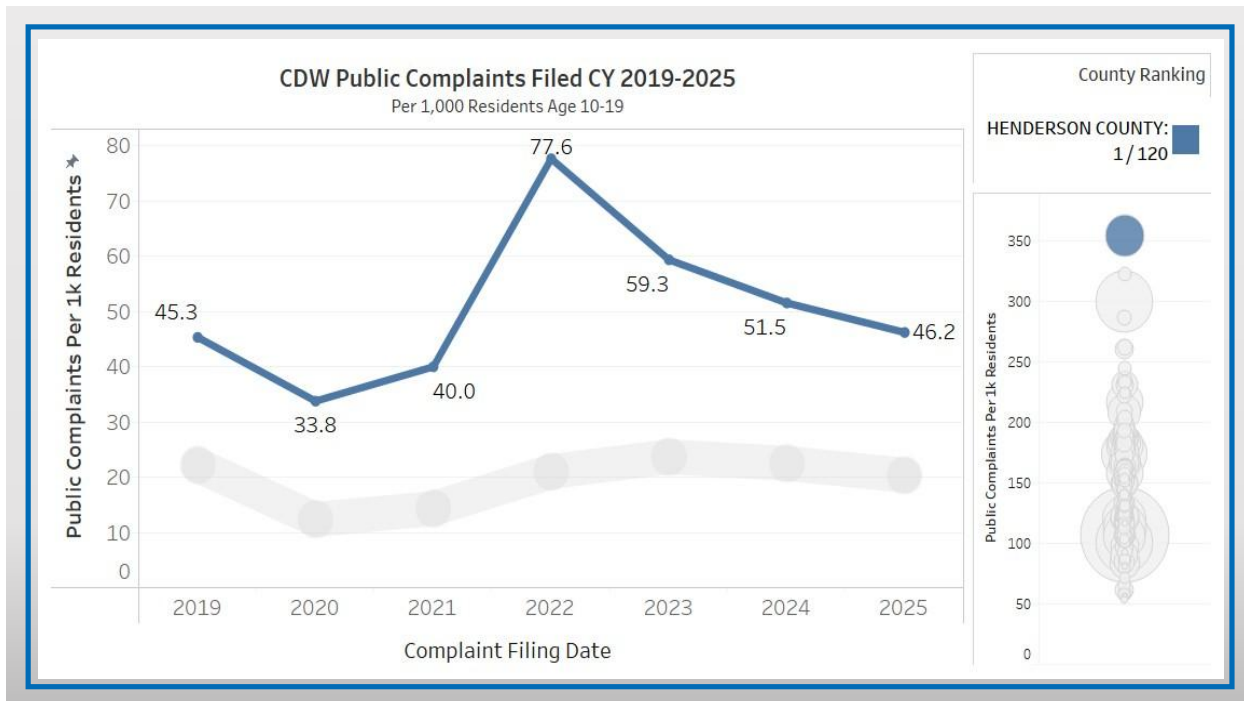


Figure 7. Court Designated Worker (CDW) Status Complaints Filed CY 2019-2025

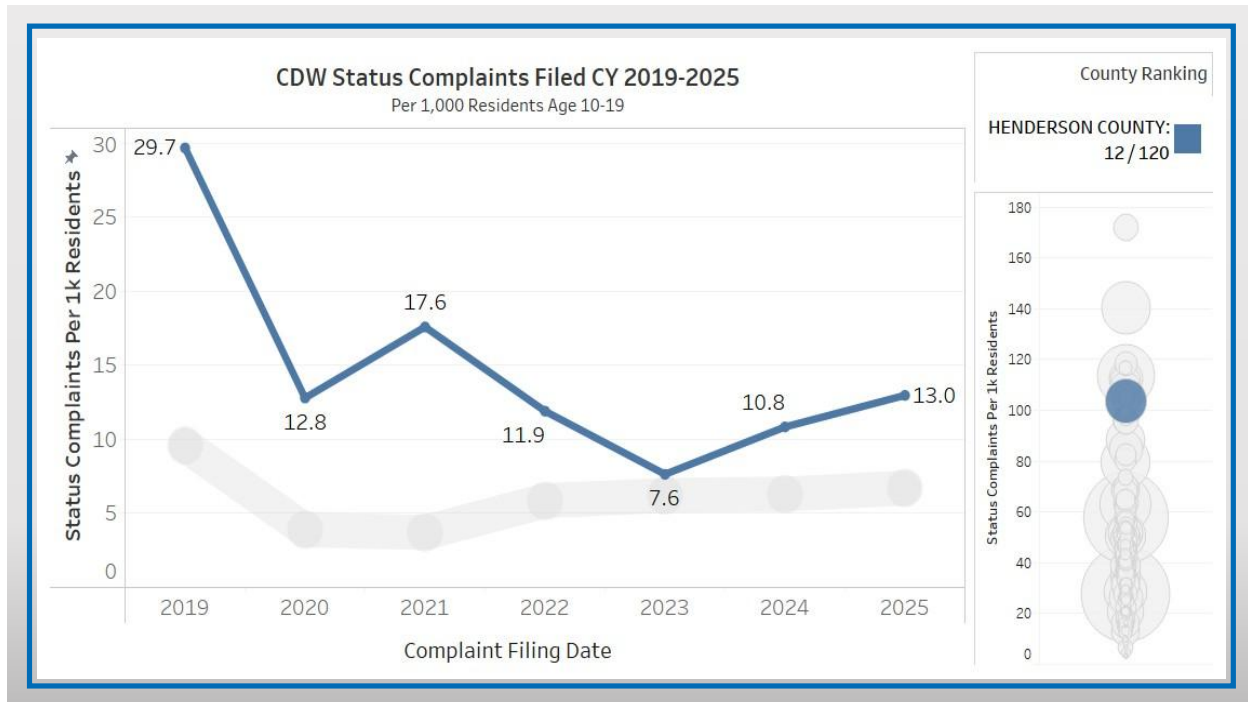


Figure 8. Court Designated Worker Complaints Custody Rate CY 2019-2025

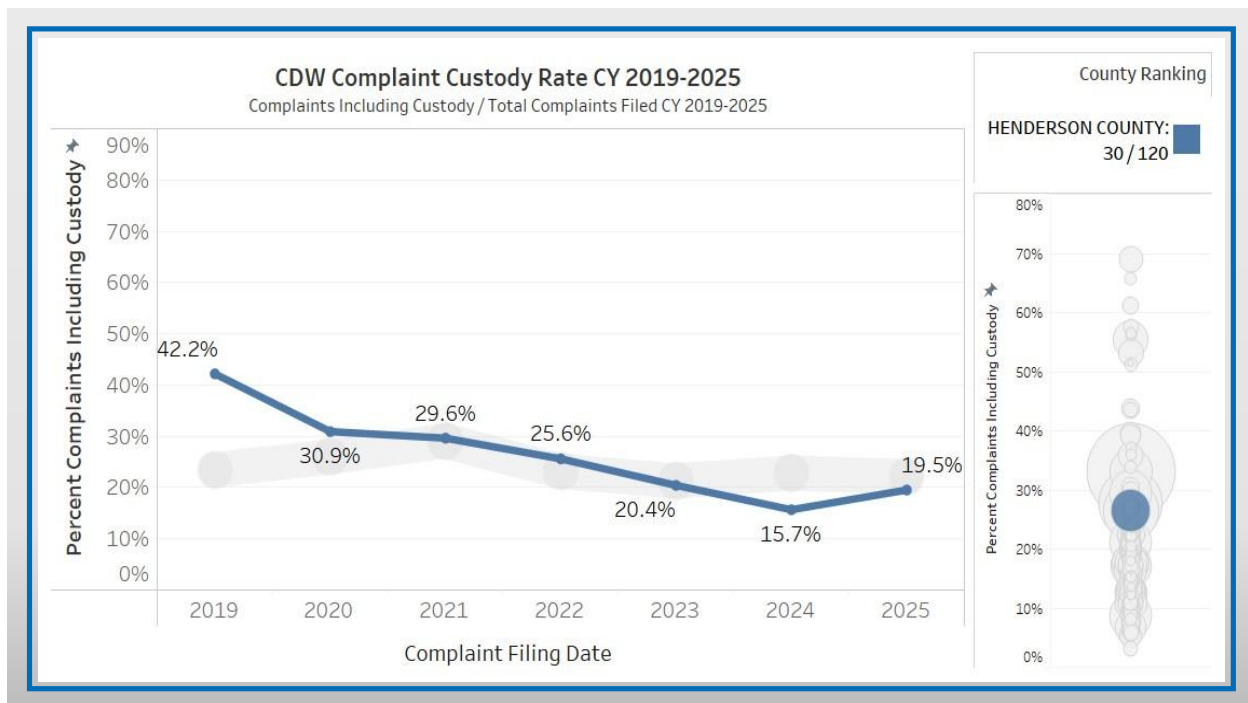


Figure 9. Court Designated Worker (CDW) Court Referral Rate CY 2019-2025

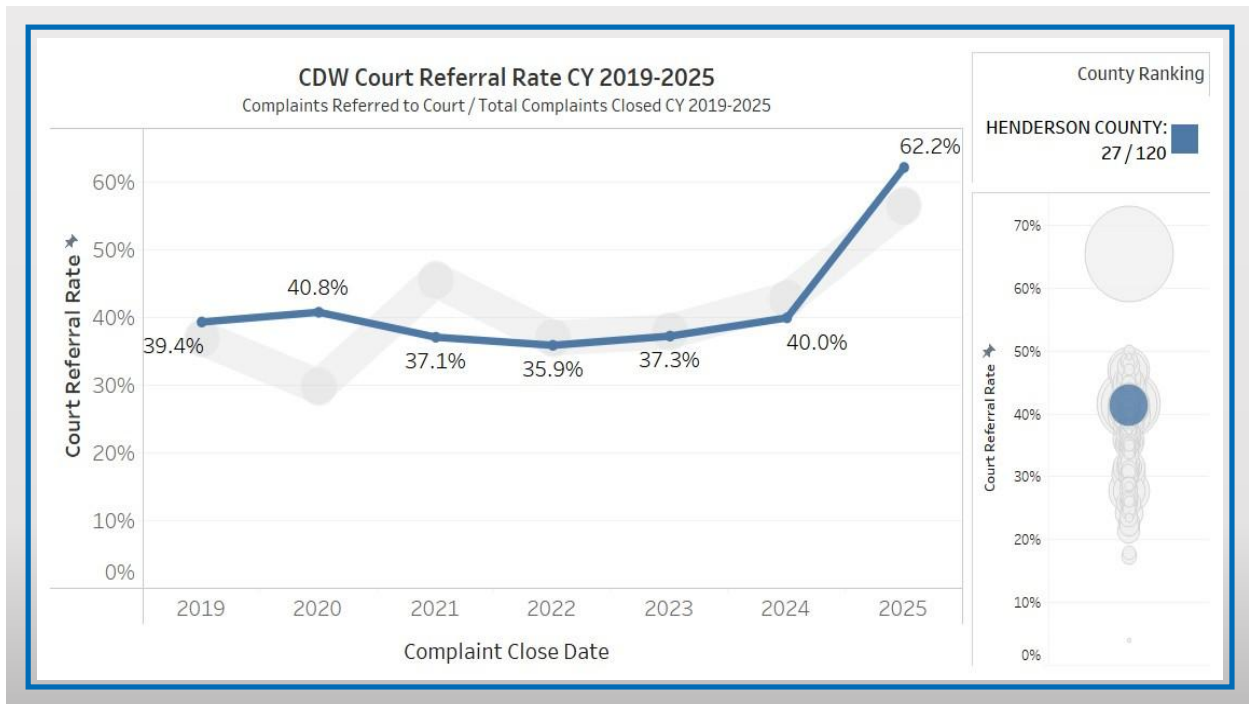


Figure 10. Involuntary Commitment Cases Filed CY 2019-2025

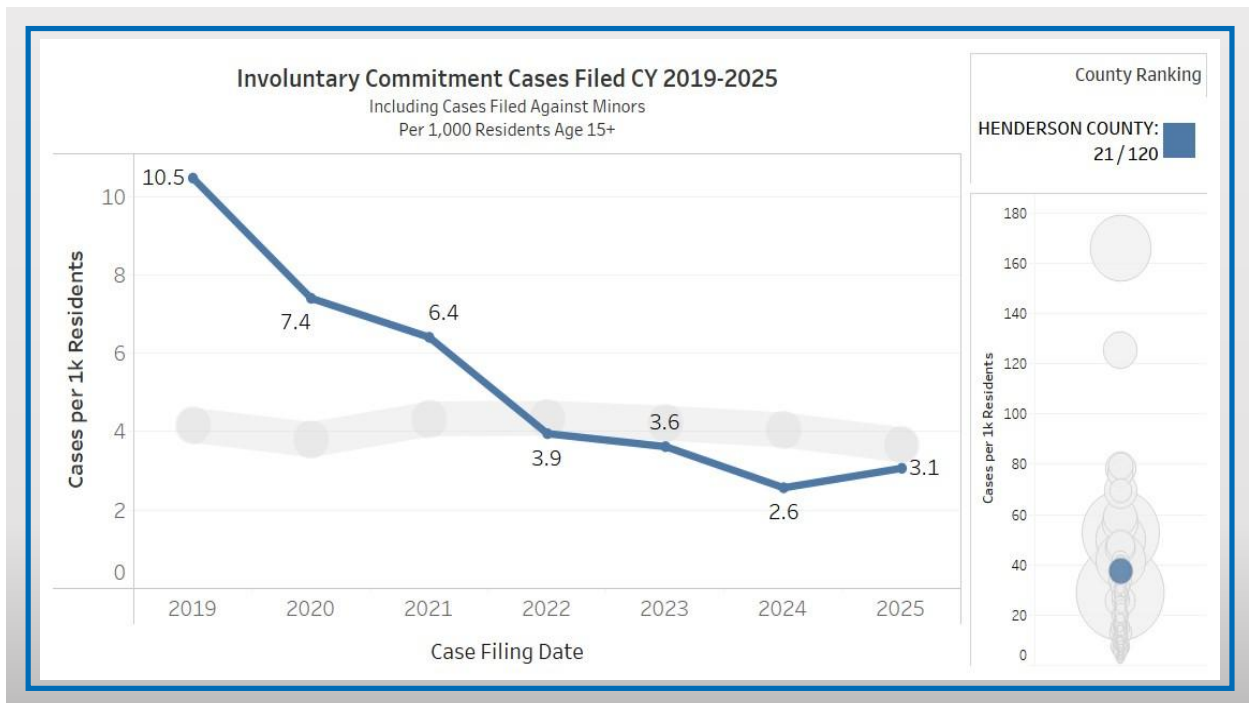


Figure 11. Forcible Detainer Cases Disposed CY 2019-2025

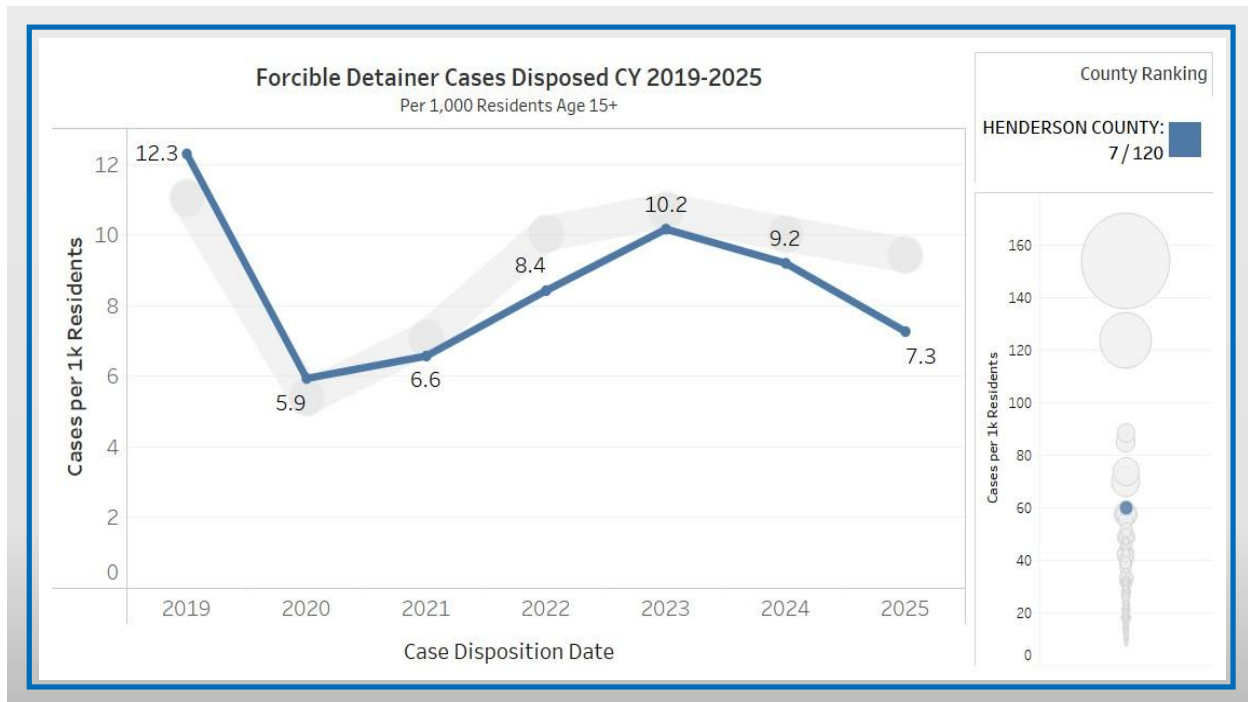


Figure 12. District Criminal Cases Filed CY 2019-2025

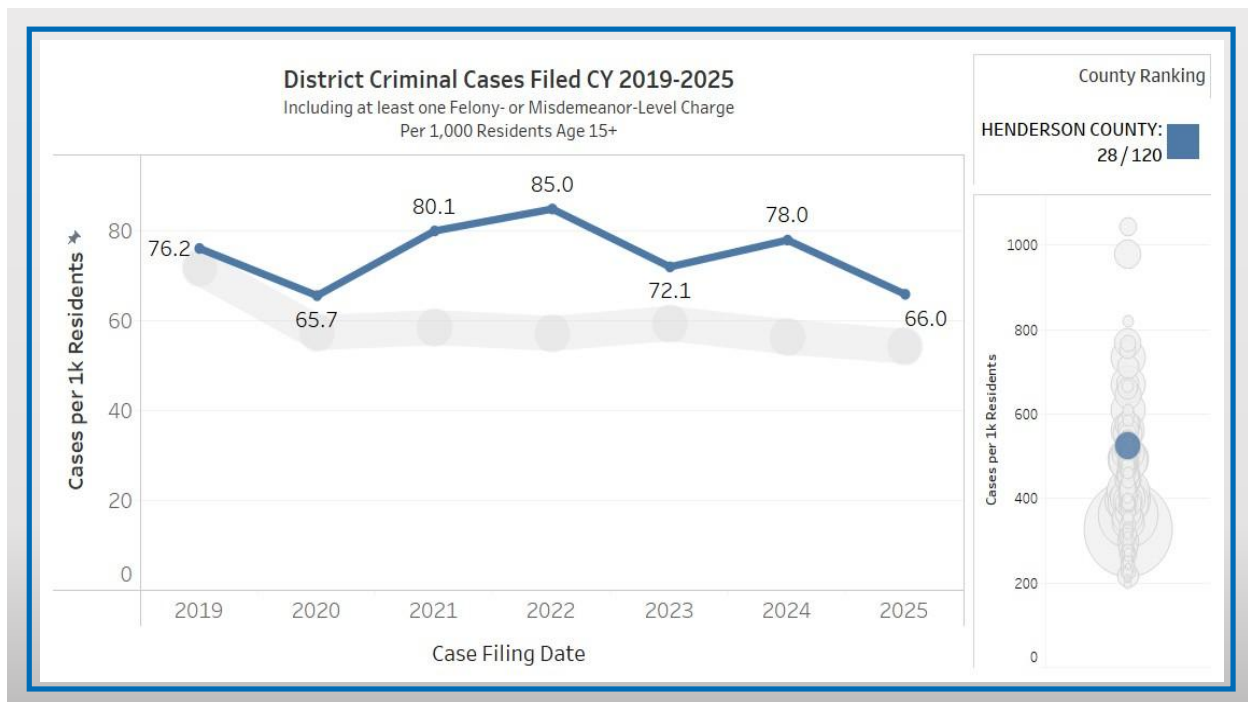


Figure 13. Circuit Criminal Cases Filed CY 2019-2025

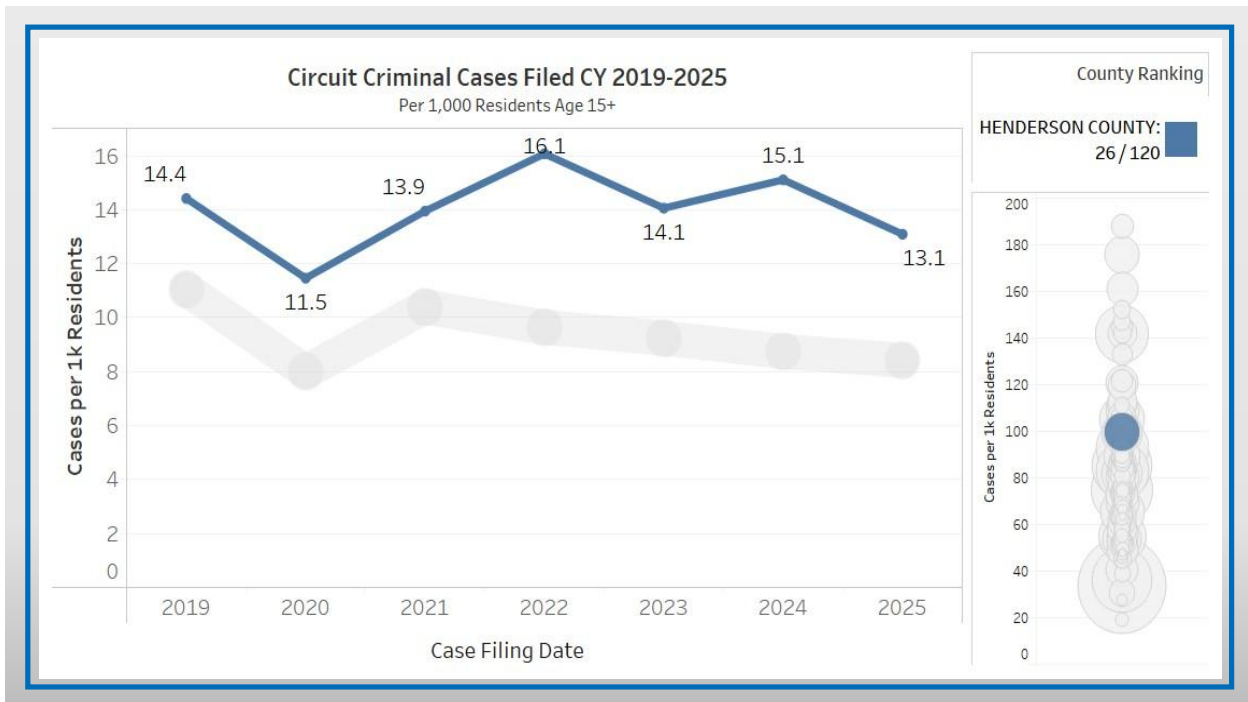


Figure 14. Child Welfare: Percentage of Children that Reentered Out of Home Care

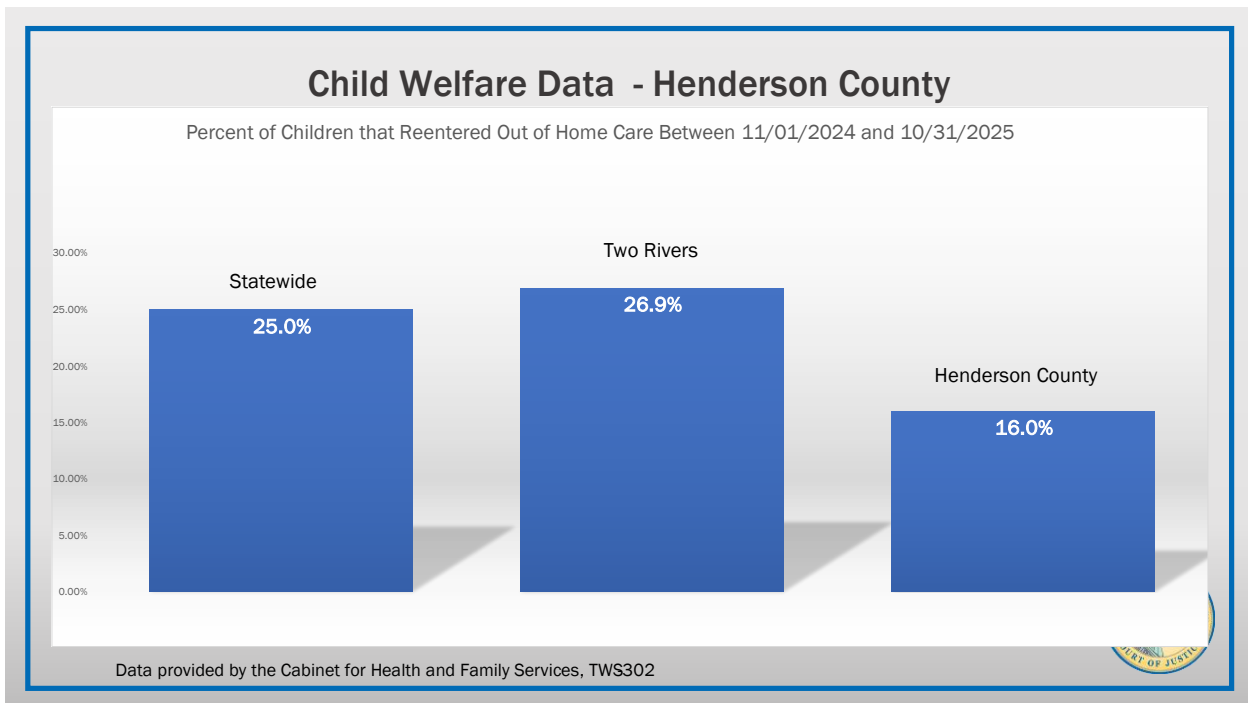


Figure 15. Child Welfare: Percentage of Children that Exited Out of Home Care

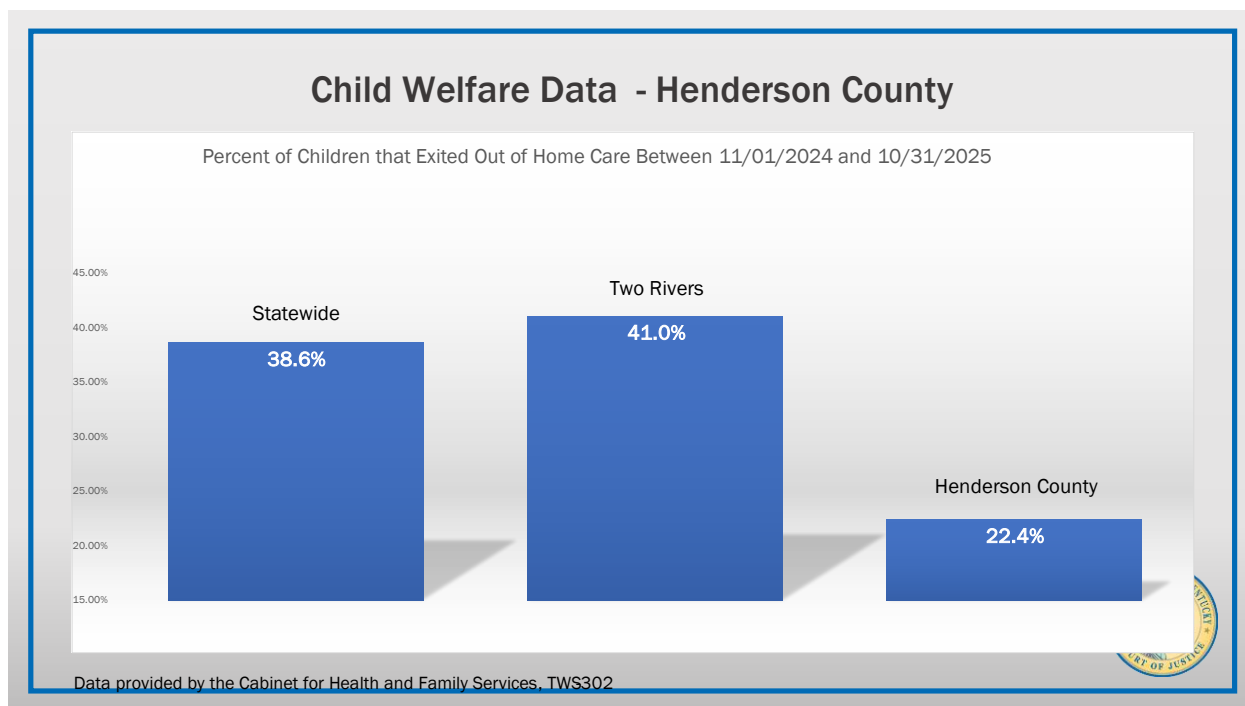
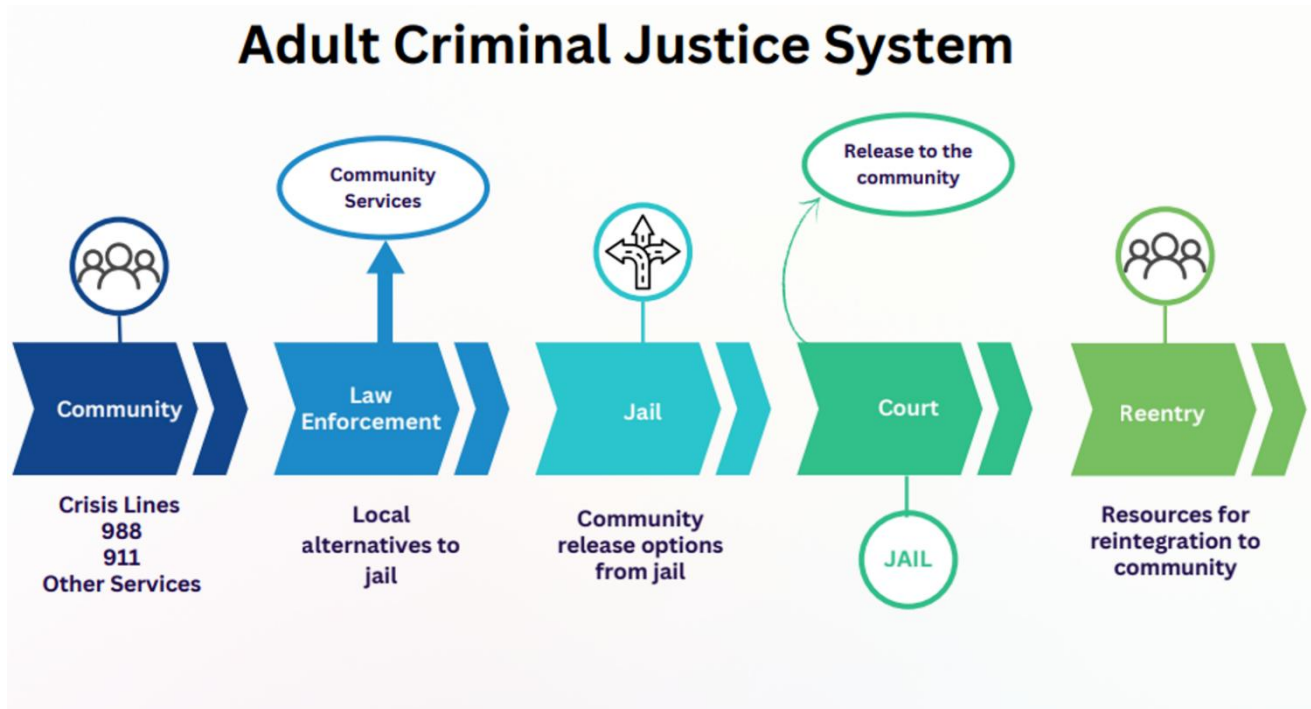


Figure 16. Henderson County Kentucky Court of Justice Statistics Report CY 2019-2025

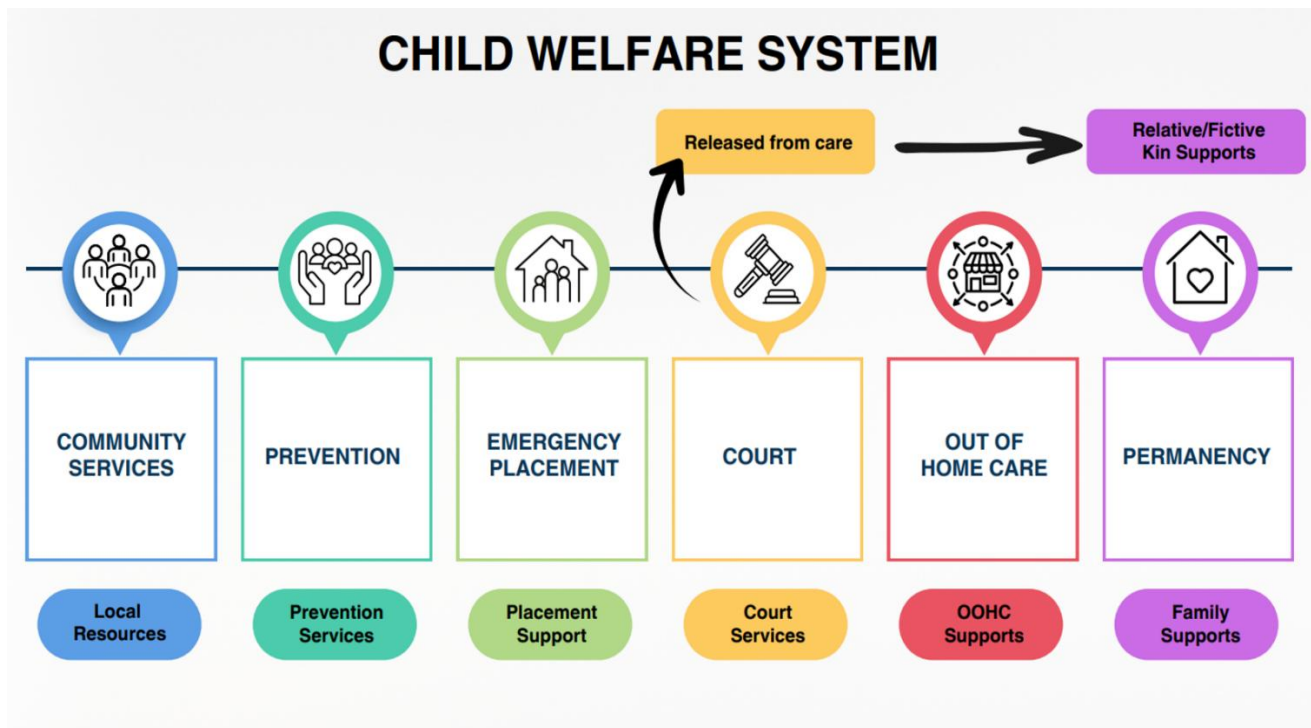
The full statistical report for the Henderson County Community Mapping Workshop, compiled by the Kentucky Administrative Office of the Courts, Division of Analytics and Research, can be accessed by following the QR code below.



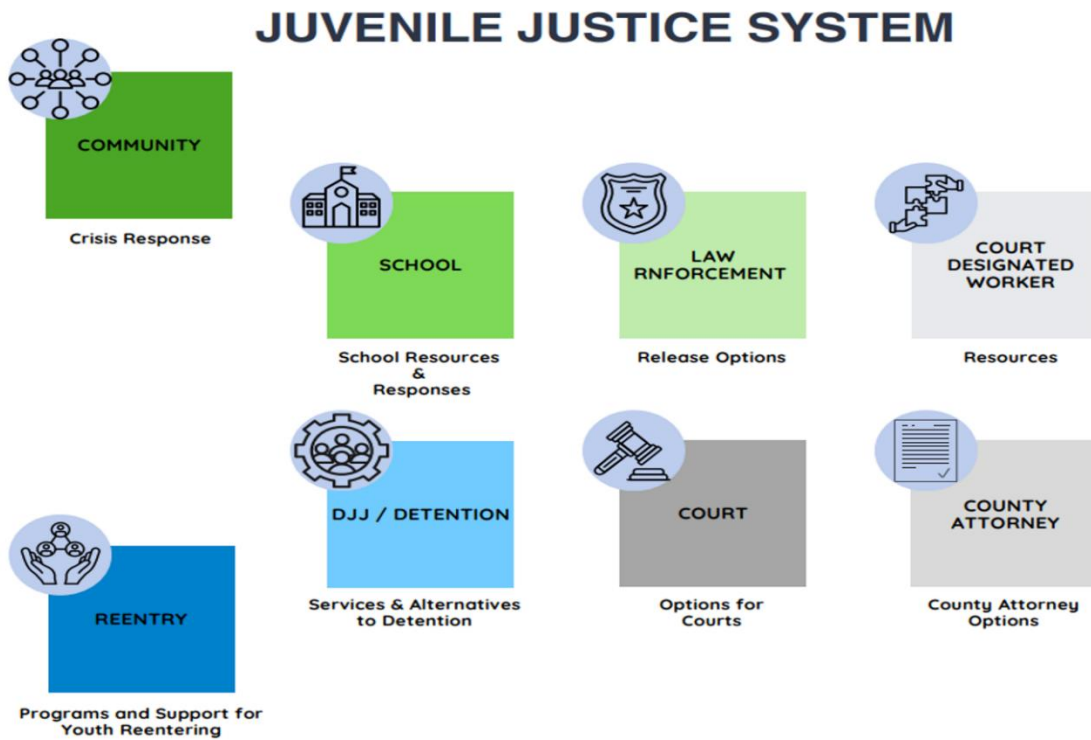
APPENDIX F Adult Criminal Justice Process Map



APPENDIX G Child Welfare Process Map



APPENDIX H Juvenile Justice Process Map



APPENDIX I Action Plan: Expanding After-hours Services

HENDERSON COUNTY

EXPAND AFTER-HOURS SERVICES ACTION PLAN

Lead Name	Jordan Webb
Team Members	Jordan Webb Debbie Payne-Thompson Kelli Roy Bill Russell Lori Pendle Emily King Honorable Sheila Farris Michelle Nobles Chip Shauffer Toni Hudspeth Steve Roehm Honorable Leslie Newman Connie Stoner
Next Meeting Date	Wednesday, June 24, 2026
Next Meeting Time	10:00 AM CT
Location/Platform	Zoom

Objective Statement:	Expand access to after-hours mental health and community services while pursuing funding opportunities, including opioid abatement funding, to support tools such as mobile crisis assessment access for law enforcement.
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Action Steps	Responsible Party
Task 1: ➤ Data Collection	Josh Webb Court Designated Workers RiverValley Behavioral Health Dispatch
Task 2: ➤ 988 Sharing	All agencies
Task 3: ➤ Consult with a grant writer to explore opioid abatement funding opportunities for mobile crisis iPads for law enforcement and a potential case manager within Henderson Police Department	Not Specified

Parking Lot:
Mobile crisis response: 911-988 collaboration
Connect with local churches
Henderson Police Department Grant Funded Case Manager

Who Else Needs to Be Included:	Responsible Party:
Deaconess Hospital- Henderson	Not identified
Recovery Resource Center Of Henderson	Not identified
Department Of Juvenile Justice	Not identified
Out-Patient Service Providers	Steve Roehm/ Stability Counseling

APPENDIX J Action Plan: Expanding Behavioral Health Education

HENDERSON COUNTY EXPANDING BEHAVIORAL HEALTH EDUCATION ACTION PLAN	
Lead Name	Yvonne Hall
Team Members	Yvonne Hall Charles Johnson Cassie Tavares Theresa Ewing Leon Roland Kirstie Parrish Charles Haygan G.W. Thomas Chris Seaton Shawna Evans Jamie Like Susan Sauls Ashley Hampton Honorable Karen Wilson Tracy Sturgill Kristi Gentry
Next Meeting Date	Friday, May 29, 2026
Next Meeting Time	1:00 PM CT
Location/Platform	The Depot, 101 N. Water Street, Gallery 101 with hybrid option

Objective Statement:	Bridge gaps in behavioral health through education and resource awareness.
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Action Steps	Responsible Party
Task 1: ➤ Send Google form to action team to begin compiling a list of pre-existing resources that render behavioral health services ➤ Evaluate list during next meeting to see who is missing and what additional information may need to be added	Shawna Evans
Task 2: ➤ Compile list of all upcoming events, festivals, and resources fairs to determine where education/awareness efforts can occur	Tracy Sturgill Theresa Ewing
Task 3: ➤ Explore types of existing materials focused on stigma reduction and educational outreach that can be distributed at upcoming events	Full Group

Parking Lot:
Develop education around topics of behavioral health and stigma
Create a strategic plan around outreach and awareness efforts
Consider ways to tie in faith-based community to additional education and outreach efforts
Look at drop in center opportunities and pre-existing models
Explore campaigns and toolkits that can combat stigma and create plan to utilize (substance use / mental illness / intellectual disabilities / etc.)
➤ Examples: Unshamed Kentucky (with KORE and Shatterproof) ➤ https://www.coalitionssupport.org/toolkits/stigma-toolkit#TOOLKIT-MATERIALS
Create resource pamphlet for easy reference (possibly specific to involvement or touchpoints with: courts / education / faith-based community / peers / clerk's office / etc.)
Seek creative ways to promote education efforts to decrease stigmatization around mental illness and substance use to normalize conversations
➤ Increase access and use of peer-driven models or access to peer support services ➤ Resource visibility ➤ Advocate for and promote local success stories ➤ Bring awareness to training opportunities and agencies providing training opportunities

APPENDIX K Action Plan: Strengthening Continuity of Care

HENDERSON COUNTY STRENGTHENING CONTINUITY OF CARE ACTION PLAN	
Lead Name	Susanna Schaefer
Team Members	Susanna Schaefer Sarah Kant Michelle Wilson Melissa Collier Jessica Lang Sara Garrard Haley Morris Lauren Brewer Misty Stone Kendall Dean Allison Horn Debbie Payne-Thompson Amy Walley Belinda King
Next Meeting Date	April 3, 2026
Next Meeting Time	TBD
Location/Platform	Virtual

Objective Statement:	Identify and strengthen support that reduce barriers, promote independent management and create a seamless continuum of care, using advocacy and warm handoffs to ensure individuals are empowered, and supported in after-care.
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Action Steps	Responsible Party
Task 1: ➤ Action team members will send list of aftercare support utilized by respective agencies to Allison Horn. ➤ Compile all resources into one primary list group can review during the next meeting	Team Allison Horn
Task 2: ➤ Contact Hart Transportation to identify agencies providing bus tokens for clients to reduce barriers to transportation	Debbie Payne Thompson
Task 3: ➤ Explore coordination of services through looking at compiled to see where opportunities exists for agencies connect with clients after treatment or discharge (example: leaving detention). Streamline and coordinating services	Allison Horn

Parking Lot:
Hub for moving clients after individual program completion
Solutions for service dependence
Centralized resource hub

Who Else Needs to Be Included:	Responsible Party:
Probation/Parole	Susanna Schaefer
Local Counseling Services (Lighthouse, Stability, Etc.)	Susanna Schaefer & Misty Stone
Public Defenders	Misty Stone



Kentucky Judicial Commission on Mental Health

<http://kcoj.info/KJCMH>